Resettlement Policy Framework

for

Resettlement Framework

Revised Draft
April 2020

Punjab Municipal Infrastructure Development Company
Department of Local Government, Government of Punjab
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<tbody>
<tr>
<td>AMC</td>
<td>Amritsar Municipal Corporation</td>
</tr>
<tr>
<td>BPL</td>
<td>Below Poverty Line</td>
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<tr>
<td>COI</td>
<td>Corridor of Impact</td>
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<tr>
<td>CSOs</td>
<td>Civil Society Organisations</td>
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<tr>
<td>DBOT</td>
<td>Design, Build Operate and Transfer</td>
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<tr>
<td>DEA</td>
<td>Department of Economic Affairs</td>
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<tr>
<td>DWSS</td>
<td>Department for Water Supply and Sanitation</td>
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<tr>
<td>DUDA</td>
<td>District Urban Development Agency</td>
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<tr>
<td>DLPFC</td>
<td>District Land Price Fixation Committee</td>
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<tr>
<td>GoI</td>
<td>Government of India</td>
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<tr>
<td>GoP</td>
<td>Government of Punjab</td>
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<tr>
<td>GRC</td>
<td>Grievances Redress Committee</td>
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<td>GRM</td>
<td>Grievances Redress Mechanism</td>
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<tr>
<td>ESF</td>
<td>Environment and Social Framework</td>
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<tr>
<td>ESS</td>
<td>Environment and Social Standards</td>
</tr>
<tr>
<td>IA</td>
<td>Implementing Agencies</td>
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<tr>
<td>LA</td>
<td>Land Acquisition</td>
</tr>
<tr>
<td>LARR 2013</td>
<td>LARR Right to Fair Compensation and Transparency in Land Acquisition, Rehabilitation and Resettlement Act, 2013</td>
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<tr>
<td>LAC/LAO</td>
<td>Land Acquisition Collector/ Office</td>
</tr>
<tr>
<td>LMC</td>
<td>Ludhiana Municipal Corporation</td>
</tr>
<tr>
<td>MCs</td>
<td>Municipal Corporations</td>
</tr>
<tr>
<td>PAPs/PDP</td>
<td>Project Affected Persons/ Displaced Persons</td>
</tr>
<tr>
<td>PAH</td>
<td>Project Affected Household</td>
</tr>
<tr>
<td>PwD</td>
<td>People With Disability</td>
</tr>
<tr>
<td>PMU</td>
<td>Program Management Unit</td>
</tr>
<tr>
<td>PIU</td>
<td>Project Implementation Unit</td>
</tr>
<tr>
<td>PWSSB</td>
<td>Punjab Water Supply and Sewerage Board</td>
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<td>PPP</td>
<td>Public-Private Partnership</td>
</tr>
<tr>
<td>PMIDC</td>
<td>Punjab Municipal Infrastructure Development Company</td>
</tr>
<tr>
<td>MLD</td>
<td>Million Liters per Day</td>
</tr>
<tr>
<td>M&amp;E</td>
<td>Monitoring and Evaluation</td>
</tr>
<tr>
<td>NGOs</td>
<td>Non-Government Organizations</td>
</tr>
<tr>
<td>OHT/OHSR/ESR</td>
<td>Overhead Tank/ Overhead Service Reservoir/ Elevated Service Reservoir</td>
</tr>
<tr>
<td>O&amp;M</td>
<td>Operations and Maintenance</td>
</tr>
<tr>
<td>RAP</td>
<td>Resettlement Action Plan</td>
</tr>
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</table>
RPF : Resettlement Policy Framework
RoW : Right of Way
R&R : Resettlement and Rehabilitation
SLBs : Service Level Benchmarks
SIA : Social Impact Assessment
SLLAB : State Level Land Acquisition Board
SDM : Sub- Divisional Magistrate
SOs : Support Organisations
ULBs : Urban Local Bodies
UBDC : Upper Bari Doab Canal
WHHs : Women Headed Households
WSS : Water Supply and Sanitation
WTP : Water Treatment Plants
Executive Summary

1. WSS operations in urban centers in Punjab are poor when compared to benchmarks; cost recovery is low; municipal corporations subsidize operating deficits while government finances capital expenditure; internal capacities and systems are weak. Municipal Corporations (MCs) currently supply ground water from over 800 tube wells in Amritsar and 1000 tube wells in Ludhiana covering less than 5-15% of the total supply area. Current system is inefficient and allows for wastage as households are not incentivized to save. As a result, cities experience over-exploitation of ground water, excessive supply at high cost, low cost recovery and high waste water generation.

2. Government of Punjab (GOP) through Government of India (GOI) has requested World Bank for support to implement 24/7 continuous water supply projects in Amritsar and Ludhiana. With Technical Assistance (TA) from the World Bank pre-feasibility reports were prepared for both cities, which highlighted the need to migrate from rapidly depleting and contaminated decentralized ground water sources to centralized, treated surface water sources. The proposed project investment is expected to cost around US$277 million, of which IBRD will finance 70 percent and GoP share is 30 percent. The main components of the program are- Component 1: Strengthening urban and water supply service management, Component 2: Improving water supply infrastructure, and Component 3: Project management.

3. Component 1 of the project on strengthening urban and water supply services management focuses on strengthening systems and capacities of MCs in areas that enhance their capabilities on professional management of water supply service delivery through establishment of water and wastewater utilities; promoting accountability and transparency through performance linked subsidies for MCs; and development of revenue models for financial sustainability. Component 2 on improving water supply infrastructure will invest in Water Treatment Plants and core infrastructure (mainly clear water sump/tanks, transmission lines and overhead storage reservoirs (OHSRs) in both Amritsar and Ludhiana with the strategy to reduce consumer demand over time through appropriate tariffs. Component 3 on project management will support project management activities related to operations of PMU and PIUs in the two MCs including project coordination/ supervision, safeguards and fiduciary support, communications and outreach, capacity building.

4. As specific alignments and sites are in the process of being identified and overall land-related impacts based on an exact assessment of land requirements and their potential effect leading to involuntary physical and economic resettlement is still being determined a Resettlement Policy Framework (RPF) has been prepared to detail the measures, procedures and processes that need to be in place to inform the preparation of site-specific, sub-project level Resettlement Action Plans (RAPs). This RPF frames the procedures and principles based on which all land-related social impacts are to be measured and addressed using the risk mitigation hierarchy during the implementation of the project.
5. The RPF also describes the process to be adopted for undertaking socio-economic census, holding community and stakeholder consultations, screening of impacts, mapping vulnerabilities and likely impacts, processes for fixing eligibilities and compensations, providing forums to affected persons for airing resettlement related grievances and prescribing mitigation measures. This framework is consistent with World Bank ESS5 Standard on ‘Land Acquisition, Restrictions on Land and Involuntary Resettlement’ as well as applicable national and state policy related to land acquisition and involuntary resettlement, especially the National legislation on ‘Right To Fair Compensation And Transparency In Land Acquisition, Rehabilitation And Resettlement Act, 2013’, which provides the overarching country level framework guiding land acquisition and resettlement.

6. The estimated land requirements under the project are as follows:

<table>
<thead>
<tr>
<th>Description</th>
<th>Details</th>
</tr>
</thead>
<tbody>
<tr>
<td>Optional Raw water Storage cum pre-settling tanks in both cities</td>
<td>On land adjacent to Canal to be secured from irrigation department; land equivalent to that needed for WTPs</td>
</tr>
<tr>
<td>Water Treatment Plants of 431 MLD and 580 MLD capacity</td>
<td>For WTP along with treated water collection tanks and pumping stations on 40 acre and 50 acre land parcels in Amritsar and Ludhiana respectively; land to be procured through voluntary land transaction complying with WB ESS5 provision</td>
</tr>
<tr>
<td>Transmission networks/ alignments from WTP to the OHSR sites</td>
<td>Network is spread across cities; no additional land requirement as alignments to be along the roads RoW from the WTPs to OHSR sites</td>
</tr>
<tr>
<td>57 OHSR in Amritsar and 74 OHSR in Ludhiana city</td>
<td>Approx. 200-256 square meters of land for constructing OHSRs, pumping units/ instrumentations; available public lands belonging to MCs and other govt agencies to be used</td>
</tr>
</tbody>
</table>

7. The process of land procurement through market based transaction has been initiated in both cities, with site selection committees constituted, advertisements placed in local newspapers inviting interested parties to sell their land, analysis of alternatives, identification of favourable sites based on the land requirements and proposals received. Based on available options and technical feasibility recommendations have been made to the administrative department for initiating price negotiations with willing sellers.

8. Land-related impacts likely to emerge from project investments are: 1) Direct impacts of LA on land owners, tenants, agricultural labourers, other non-owners dependent on the land being procured, 2) Impacts on adjoining land parcels/ communities owing to construction and operation of WTP during the construction and post construction phase, 3) Cumulative, city level impacts of transmission works on establishments/ communities /squatters and/or encroachers along alignment routes through temporary or permanent physical and/ or economic displacement, 4) Notional impacts on valuation of assets (residential and commercial structures) in cases where OHSRs are proposed within residential parks.
9. Since the implementing agencies have adopted the market mechanism for procuring private land required for setting up WTPs through a willing buyer-willing seller situation, they would need to fulfil all pre-conditions of World Bank Policy (ESS5) under which land transactions are considered voluntary. These are: a) All tenurial rights and claims to the land are systematically and impartially identified; b) All potentially affected individuals, groups, communities are meaningfully consulted, informed of their rights and provided reliable information concerning environment, economic, social and food security related impacts; c) Stakeholders are enabled to negotiate a fair value for their land-assets; d) Appropriate compensation, benefit-sharing and grievance redress mechanisms are in place; e) terms of land purchase are transparent and are through legally recorded market transactions; f) Mechanisms are in place to monitor compliance with terms and conditions agreed between the parties and the seller has the choice to walk out of the negotiation if terms of negotiation are perceived as adversarial. g) the option of no to sell the land should be offered and documented.

10. Right to Fair Compensation and Transparency in Land Acquisition, Rehabilitation and Resettlement Act, 2013 follows many global good practices on land acquisition, resettlement and rehabilitation and is largely consistent with World Bank’s standard (ESS5). However, there are certain gaps when compared to ESS5: (i) structure valuations are estimated as per prevailing State Scheduled Rates (SSR rates), and depreciated values for structures are paid which may not reflect its replacement cost; (ii) cut-off-date for non-titleholders to be eligible for assistance is three years preceding acquisition, and for titleholders it is the date of preliminary notification, while as per ESS5 for both title and non-title holders the cut off date is the day of notification or census; (iii) Act does not recognize non-titleholders (squatters/encroachers) using public/government lands and hence no compensation is allowed, and (iv) the Act does not recognize the loss of valuation of assets as a result of project investments.

11. To address these gaps in LARR 2013 following additional measures are proposed for making them consistent with the World Bank Standards:

- Consistent with Bank Standard, compensation to be paid at full replacement cost (undepreciated and including all associated transaction costs) to meet acceptable community standards of quality and safety.

- To ensure that non-titleholders are adequately compensated, cut-off date for all will be the date of socio-economic survey and will also cover encroachers/squatters using or living on government/public lands along transmission alignments or around OHSR sites.

- Ensure through community consultations that impact on assets valuations are properly assessed, alternative sites explored where severe adverse impacts are found.

12. Government of Punjab has not notified state rules to reflect the changes brought about by LARR, 2013. The main instrument governing state’s policy on land acquisition is March 2000 amendment of Financial Commissioner’s Standing Order No. 28 relating to Acquisition of Land and subsequent notifications (Gazette Notification No 24/109/2015-LR 1/9877 of August 2016), the key features of which are: a) recognizing that LA under 2013 Act is lengthy and time-
consuming, the notification encourages departments to acquire land through negotiation, b) incorporates LARR recommended multipliers (and solatium) while estimating the value of land and assets and final compensation award, c) If land owners are not agreeable to proposed rates then as per section 108 of the Act matter is to be put-up to District Price Fixation Committee, d) If land has been acquired through private negotiation then no other benefits under LARR 2013 are applicable, e) If negotiation does not work then land acquisition to be undertaken as per procedure mentioned in the 2013 Act, f) As per Section 21 of Standing Order, where private negotiation is proposed, preliminary notification under section 4 should be issued so that in event of failed negotiations the land can be acquired under the Land Acquisition Act without further delay.

13. Inconsistency is observed between Negotiated Land Acquisition Policy of Govt of Punjab and World Bank’s definition of Voluntary Land Transactions as the Govt policy provides for action for compulsory land acquisition under LARR Act 2013, in case consensus is not arrived between seller(s) and Government during the negotiations. For any land acquisition transaction to be eligible to be considered as Voluntary transaction as defined by ESSS of WB ESF 2016, this provision shall not be invoked by the Implementing Agency, failing which the transaction will be treated as involuntary resettlement.

14. To address gaps in the State Policy and to make them consistent with ESS5, following principles are proposed to be adopted under this framework:
   
a) Consistent with World Bank guidance, if a site has been identified for negotiated transaction, notification u/s 4 of LARR will not be issued for exercise of state eminent domain to acquire the land being negotiated.

b) If direct, private land negotiations between the state and seller fails, the latter will retain her/ his choice not to sell the land and the state will have to mandatorily look for alternate land parcels and not exercise its authority to acquire that piece of land under eminent domain.

c) Negotiation and acquisition for meeting the land requirements under the project will be treated as mutually exclusive approaches and one cannot be substituted by another at any time during the land procurement process.

d) The amount paid under voluntary transaction cannot be less than that under LARR 2013 (including compensation, R&R benefits, tax benefits, etc.) and should meet the requirements of compensating those adversely impacted at replacement cost.

15. Assets and entitlements recognized under this framework will include loss of land and livelihoods, loss of residential and commercial buildings, loss of structures, loss of crops and trees, losses to non-titleholders, temporary impacts on land, livelihood and other assets, loss to common property resources, additional rehabilitation measures required for vulnerable groups, devaluation of assets. Valuation of assets impacted will be based on fair assessment and will ensure that compensations are at replacement cost, consistent with ESSS.
16. All land-related impacts will be managed by the IAs (PMIDC/AMC/LMC) with support from the district administration. Since multiple agencies are involved (land owned by different agencies) IAs will have overall accountability for coordination, laying down LA procedures, disbursement of compensation, monitoring of implementation. The Project Director will be responsible for land procurement, coordination, compliance with procedures outlined by ESS5, LARR 2013 and state regulations. The Social Development Specialists at PIUs will be responsible for handling all resettlement and land related issues. This will include preparation of sub-project RAPs through meaningful stakeholder consultations, identification of PAFs/PAPs (including those differentially impacted), fair assessment of compensations, development of innovative strategies for livelihood restoration, apart from ensuring functionality and awareness about GRM set up for PAPs.

17. A dedicated GRM for PAPs will be developed complementing the available state-wide and departmental level GRMs, as per World Bank requirements. This will serve to invite grievances from PAPs and will have all elements of a responsive system like multiple options for filing grievance (online as well as offline/physical access methods), time-bound redress protocols based on nature/complexity of complaints, hierarchical system of escalation from ward to city to the state, data accessibility to program managers for monitoring status of complaints.

18. All land related grievances will first come to site-office and concerned ward-level officials and will have a timeframe within which to address them. Un-addressed grievances will go to the PIU or MC based on the nature of complaint and unresolved complaints will escalate to the administrative department or PMIDC at the state level. Grievance Redress Committees (GRC) constituted at the city PIUs and PMU will look at complaints, talk to PAPs regarding their grievances, bring issues to attention of decision-makers for necessary action (inter-agency coordination, contractor management, adherence to land acquisition process agreed under the RAP, identification of PAPs, disbursement of compensation etc.).

19. GRC will periodically prepare and disclose reports on category-wise number of complaints received, cases satisfactorily resolved or unresolved steps taken to improve GRM related awareness and areas requiring attention of IAs. Apart from formal GRM, project stakeholders will also have space available under national and state level rights-based legislations like Right to Information Act 2005 and Punjab Right to Services Act 2011 to demand accountability or register their grievances.

20. Monitoring the preparation and implementation of RAP will be the responsibility of the PMU and the city based PIUs. The cities could individually assess the need for deploying a credible civil society organization or a government institution for supporting it in monitoring the process of consultation, conduct of surveys/census, assessment of the scale of pan-city resettlement impacts, process for fixing compensations for land acquisition and resettlement.

21. The resettlement budget will comprise itemized estimate of compensation for land, structures, trees, crops, various resettlement assistances, rehabilitation or replacement of CPRs including land, if government land is not available, institutional cost, contingency, additional studies if
required, cost towards implementation, engagement of RAP implementation agency, evaluation consultants, etc. Based on the initial estimates provided by the RAP preparation consultants and later by the RAP implementation agency, PMIDC/AMC/LMC shall update and prepare final estimates for compensation and assistances payable. They shall review the compensation for land with the Revenue department and with Public Works Department for cost of structures and CPRs. Based on these estimates the PMIDC shall prepare a request for funds and submit the same through the Project Director to the Government of Punjab for release of funds for disbursal. RAPs shall provide for contingency costs to meet any unforeseen expenditure. The cost of LA and R&R has been budgeted as part of the overall project costs and shall be met with State Government funds. The World Bank’s loan will be available for costs such as works, purchase of goods and NGO consultancy, M&E services, if required.

22. Once this draft RPF is approved and cleared by the World Bank it will be disclosed by the Borrower on its official website as well as those of the municipal corporations (along with other safeguard documents) for seeking comments and feedback. Once the draft RPF has been uploaded on the Borrower’s website, a notification seeking suggestions and feedback from stakeholders should be placed in the local newspapers or other communication channels. Once finalized this RPF will be redisclosed on the Borrower and Bank website. The GoP shall issue a Government Order approving the RPF. In light of the COVID pandemic induced restrictions towards stakeholder consultations, consultations on draft RPF were carried out in a limited manner in accordance with the guidance available.

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1 In light of the COVID pandemic, Government of India announced a country wide lockdown between March 25 to April 14, 2020, that constrained holding of consultation meetings

2 Technical Note: Public Consultations and Stakeholder Engagement in WB-supported operations when there are constraints on conducting public meetings, March 2020
Introduction

Background
1. The Government of Punjab (GoP) has taken a decision to make key municipal corporations, starting with Amritsar and Ludhiana, responsible for future asset creation and share capital expenditure for its growth. To improve the quality of water service delivery, cities need immediate capital investments and change in management practices. Key institutional actions to achieve this on the water sector side are a) WSS operations focusing on full operational cost recovery, b) increased ownership from the municipal corporation to WSS financing; and be responsible for service delivery and c) modern governance structure for WSS operations. Key actions on the ULB governance side require addressing the fundamental causes of infrastructure backlogs and service deficiencies, which are rooted in institutional gaps and lack of financial sustainability.

2. The Government of Punjab (GOP), in June 2018, through Government of India (GOI) Department of Economic Affairs (DEA), requested the World Bank for support to implement 24/7 continuous water supply projects in Amritsar and Ludhiana. With Technical Assistance (TA) from the World Bank pre-feasibility reports were prepared for both cities in 2015 and updated in 2019, which proposed the need to migrate from rapidly depleting and contaminated decentralized ground water sources to a centralized treated surface water source. The proposed project investment is expected to cost around US$277 million, of which IBRD will finance 70 percent and GoP 30 percent. The main components of the program are- Component 1: Strengthening urban and water supply service management, Component 2: Improving water supply infrastructure, and Component 3: Project management.

Requirement for a Resettlement Policy Framework

3. As specific sites and alignments are in the process of being identified, the overall land-related impacts based on the exact assessment of land requirements under the project and their potential effect on involuntary physical and economic resettlement is still to be determined. This requires the preparation of a Resettlement Policy Framework (RPF) to detail the measures, procedures and processes that need to be in place to inform the preparation of location and site-specific Resettlement Action Plans (RAPs) based on investments to be made through the World Bank support during the implementation phase of the project.

4. This RPF aims to frame the procedures and principles based on which all land-related social impacts will be measured and addressed using the risk mitigation hierarchy to avoid, minimize and mitigate any adverse social impacts arising out of interventions financed by the World Bank during the implementation of the project. It also describes the process to be adopted for undertaking socio-economic census, holding community and stakeholder consultations, profiling project impacted individuals and households, mapping vulnerabilities and likely impacts, processes for
fixing eligibilities and compensations, providing forums to affected persons for airing their resettlement related grievances and prescribing other mitigation measures to manage those impacts. The RPF is consistent with the World Bank ESS5 on ‘Land Acquisition, Restrictions on Land and Involuntary Resettlement’ as well as applicable national and state policies related to land acquisition and involuntary resettlement, especially the National legislation on ‘Right To Fair Compensation And Transparency In Land Acquisition, Rehabilitation And Resettlement Act, 2013’, which provides the overarching country level framework guiding land acquisition and resettlement.

5. This RPF is guided by the following principles:

- To screen all project activities for any likely impacts related to involuntary resettlement;
- To ensure application of a risk mitigation hierarchy to avoid, minimize such impacts, avoid any irreversible impacts and duly compensate those impacted in case of irreversible impacts;
- In case displacement is unavoidable, propose measures that help in minimizing adverse impacts and restore the lives and livelihoods of those impacted to at least pre-project levels, through cash or land compensation, measures for livelihood restoration of those directly and indirectly impacted;
- To screen and identify all impacted, especially vulnerable households and non-titleholders and recommend additional measures required to restore their quality of life to at least pre-project levels;
- To engage with communities/households impacted/to be resettled and other relevant stakeholders in meaningful consultations during preparation of the resettlement action plan in a way to ensure their ownership of the plan and their participation in its implementation and monitoring; and
- To provide access to simple grievance redress mechanism that could be used by those impacted to seek redressal in a timebound manner.

6. Wherever project investments will have land related social impacts, the implementing agencies will be responsible for the preparation of Resettlement Action Plans (RAPs) that will need to be approved by the World Bank prior to commencement of works, consistent with the guidelines included in the RPF. The project is also in the process of developing a separate Resettlement Action Plan for investments in Amritsar city, where project interventions and sites/locations are relatively better known. The implementation agencies will be responsible to ensure that the RAPs developed for the city are consistent with the requirements spelt by this RPF and are disclosed upon finalization and approval.

7. This RPF lays down procedures and measures to ensure that there is adequate accountability and transparency in the process of assessing land related impacts and a fair process is in place for acquiring land and for compensating those adversely impacted at replacement cost as described
in ESS5 so that they may be enabled to improve or at least restore their livelihoods and standards of living to pre-project levels.

Project Description: Punjab Municipal Services Improvement Project

8. PMSIP seeks to improve access and quality of piped water supply to the residents of the cities of Ludhiana and Amritsar. In addition, the project also aims to strengthen capacities and improve the performance of the two urban local bodies (ULBs) - the Municipal Corporation of Ludhiana (MCL) and the Municipal Corporation of Amritsar (MCA) – responsible for water supply services in the two cities. The Project Development Objective (PDO) is, “to strengthen urban water supply system to bridge the gap between demand & supply in the selected cities, Ludhiana & Amritsar.”

9. PMSIP has three components: Component 1: Strengthening urban service delivery systems Sub-Component 1a: Strengthening water service management; Sub-Component 1b: Strengthening urban governance and finance systems; Component 2: Improving water supply infrastructure; Component 3: COVID 19 crisis response and; Component 4: Project management

10. Under COMPONENT 2: IMPROVING WATER SUPPLY INFRASTRUCTURE, The project will invest in water treatment plants and core infrastructure (main clear water sump/tanks, transmission lines and overhead storage reservoirs (OHSRs) in both Amritsar and Ludhiana. Activities of Component 2 are further detailed hereunder along which may result in resettlement related impacts, which shall be addressed through this RPF.

(i) **Overall Design and Scope:** the strategy for improving the water services in Amritsar and Ludhiana is to switch to surface water and primarily draw from canals passing through the cities. The raw water drawn from these canals will be pumped to Water Treatment plants (WTP) constructed under the project. The treated water will be collected in clear water tanks within WTP premises and supplied through pumping to local existing and new service reservoirs connected via newly built bulk transmission network. The system would be constructed to deliver high per capita supply (over 150 LPCD) initially and can continue supplying at a service level of 150 LPCD even for higher population growth rates up to the year 2055. The strategy is also to reduce consumer demand over time through appropriate tariffs to discourage wastage; implement good communication campaigns to change behaviour; and engage citizens on appropriate water use. Investments proposed under the project include raw water systems, water treatment, new service reservoirs and transmission of treated water to local reservoirs (new and old). The bulk treated water will be supplied via existing water distribution network which are currently very old but in usable condition. Hence, piped distribution network replacement is not proposed within the scope of the project. The cities will use various sources of funding to replace old leaking pipes progressively starting from high density old city areas to low density recently developed areas.
(ii) **Ludhiana City:**  
*Water Demand:* Although the city has experienced high population growth due to rapid industrialisation in the past, evidence indicates that the growth has been stable in the last 3-5 years and a good proportion of youth are said to be migrating out of Punjab. The water demand based on historical population projects are as listed below:

### Estimated Future Population and Water Demand

<table>
<thead>
<tr>
<th>Parameter</th>
<th>Unit</th>
<th>Ludhiana</th>
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</thead>
<tbody>
<tr>
<td><strong>Projected Population</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Population 2019</td>
<td>Lakhs</td>
<td>18.96</td>
</tr>
<tr>
<td>Population Base Year 2025</td>
<td>Lakhs</td>
<td>20.76</td>
</tr>
<tr>
<td>Population Intermediate Year 2040</td>
<td>Lakhs</td>
<td>25.14</td>
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<tr>
<td>Population Ultimate Year 2055</td>
<td>Lakhs</td>
<td>29.35</td>
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<td><strong>Raw Water Demand</strong></td>
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<tr>
<td>Base Year 2025</td>
<td>MLD</td>
<td>408</td>
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<td>Intermediate Year 2040</td>
<td>MLD</td>
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<td>Ultimate Year 2055</td>
<td>MLD</td>
<td>578</td>
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<tr>
<td><strong>Treated Water Demand</strong></td>
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<td>Base Year 2025</td>
<td>MLD</td>
<td>478</td>
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<tr>
<td>Intermediate Year 2040</td>
<td>MLD</td>
<td>470</td>
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<tr>
<td>Ultimate Year 2055</td>
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</tbody>
</table>
Surface Water Source: The source of surface water supply will be Sirhind Canal which offtakes from Ropar Headworks on Sutlej River. The canal has an authorized capacity of 12620 cusecs and length of 59.44km with a cultivable command area of 13.59 lakh hectares. Expected abstraction of water allocation being requested is 300cusec. As such, the new water system will draw water from the Sirhind Canal (at the tail point). Sirhind is the main feeding canal to Sidwan canal close to the canal junction point where it splits into three branches located close to Rampur village.

Investments Proposed: A conventional water treatment plant of capacity 580 MLD (ultimate Demand of year 2055) is proposed on 50acres of land preferably close to the canal which is yet to be identified and acquired by LMC. The raw water tapping point is planned to be close to WTP which is designed to be a conventional treatment system comprising of aeration, coagulation, flocculation, sedimentation, rapid gravity filtration and chlorination for disinfection. However, since an operator is allowed to design, build and operate, it is likely that the system will use best and modern technologies. A total capacity of about 8200kw pumping systems are proposed for raw water and treated water pumping with full electronic controls to enable remote operations.

(iii) Amritsar City:

Water Demand: The historical population of the city has been used to estimate the future population and following assumptions on service levels are considered in estimating the water demand.
Estimated Future Population and Water Demand

<table>
<thead>
<tr>
<th>Parameter</th>
<th>Unit</th>
<th>Amritsar</th>
</tr>
</thead>
<tbody>
<tr>
<td>Projected Population</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Population 2019</td>
<td>Lakhs</td>
<td>13.15</td>
</tr>
<tr>
<td>Population Base Year 2025</td>
<td>Lakhs</td>
<td>14.51</td>
</tr>
<tr>
<td>Population Intermediate Year 2040</td>
<td>Lakhs</td>
<td>18.15</td>
</tr>
<tr>
<td>Population Ultimate Year 2055</td>
<td>Lakhs</td>
<td>22.11</td>
</tr>
<tr>
<td>Raw Water Demand</td>
<td>MLD</td>
<td></td>
</tr>
<tr>
<td>Base Year 2025</td>
<td>MLD</td>
<td>304</td>
</tr>
<tr>
<td>Intermediate Year 2040</td>
<td>MLD</td>
<td>375</td>
</tr>
<tr>
<td>Ultimate Year 2055</td>
<td>MLD</td>
<td>454</td>
</tr>
<tr>
<td>Treated Water Demand</td>
<td>MLD</td>
<td></td>
</tr>
<tr>
<td>Base Year 2025</td>
<td>MLD</td>
<td>289</td>
</tr>
<tr>
<td>Intermediate Year 2040</td>
<td>MLD</td>
<td>356</td>
</tr>
<tr>
<td>Ultimate Year 2055</td>
<td>MLD</td>
<td>431</td>
</tr>
</tbody>
</table>

Sureface Water Source: Upper Bari Doab Canal (UBDC) which has a cultivable command area of 5.73 lakh hectares and capacity of 11,200 cusecs, is proposed as the source. The irrigation department has provided a No Objection Certificate (NOC) to abstract a continuous supply of 200 cusecs of raw water from UBDC canal near Vallah village for this project. The UBDC system was remodelled during 2001-2005, to ensure full utilization of stored waters of river Ravi, as a result of commissioning of Ranjit Sagar Dam in the year 2000. The UBDC presently, has an authorized discharge of 9000 cusecs.
Investments Proposed: A water treatment plant of 431 MLD is proposed at a 40 acre land identified by the city and close to the UBDC canal. The plant is proposed with conventional treatment system comprising of aeration, coagulation, flocculation, sedimentation, rapid gravity filtration and chlorination for disinfection. However, since an operator is allowed to design, build and operate, it is likely that the system will use best and modern technologies. A total capacity of about 6000 kw pumping systems are proposed for raw water and treated water pumping.

Estimated Land Requirements under the Project and its Management

11. Under the PMSIP, civil infrastructure works are related to the construction of City level WTPs, laying of bulk transmission networks from the Water treatment plants to the local service reservoirs and construction of additional OHSRs to meet the demands of new/ existing areas and universalise water supply to the entire city. Based on the planned investments, following are the estimates on the land requirements under the project and type of land required or available.

<table>
<thead>
<tr>
<th>Assets proposed to be created</th>
<th>Land requirement</th>
<th>Availability and nature of ownership</th>
<th>Remarks</th>
</tr>
</thead>
<tbody>
<tr>
<td>Raw water Storage cum pre-settling tank in Amritsar-O</td>
<td>As per technical assessment no additional land needs to be acquired for this purpose. To be located within the WTP premises</td>
<td>If additional land is required, land to be requested from irrigation department, available along the canal or procured through negotiated settlement.</td>
<td>It is an optional asset and may be created based on detailed engineering design developed by the Contractor.</td>
</tr>
<tr>
<td>Optional</td>
<td><strong>Transfer of land from Irrigation department to Department of Local Government, Government of Punjab</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Raw water Storage cum pre-settling tank in Ludhiana- O</td>
<td>As per technical assessment, land adjacent to Canal to be secured from irrigation department</td>
<td>Transfer of land from Irrigation department to Department of Local Government, Government of Punjab</td>
<td>To be governed by Section 6 of Standing Order No 28 on Land Acquisition of Department of Revenue, GoP</td>
</tr>
<tr>
<td>Optional</td>
<td><strong>Estimates not known at this stage</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Water Treatment Plant of 431 MLD capacity along with treated water</td>
<td>Approximately 40 acres of land close to the canal</td>
<td>Site identified for purchase of 40 acre parcel from multiple private land owners.</td>
<td>Site belongs to multiple land owners belonging to the same extended</td>
</tr>
</tbody>
</table>

3 Water Supply Improvements in Amritsar Municipal Corporation: Final Report Volume – I: A raw water collection cum pre-settling tank is proposed with 2 days storage capacity. Although it is difficult to accommodate the collection tank within the proposed 40acre land, it is suggested the canal reach upstream of the extraction point also can be utilized for this purpose with proper proactive planning of canal maintenance.

4 Water Supply Improvements in Ludhiana Municipal Corporation: Final Report Volume – I A raw water collection cum pre-settling tank is proposed with 2 days storage capacity. Although it is difficult to accommodate the collection tank within the proposed 50acre land, it is suggested the canal reach upstream of the extraction point also can be utilized for this purpose with proper proactive planning of canal maintenance.

5 Section 6-Transfer of land already in possession of one department to another department of the State Government.
<table>
<thead>
<tr>
<th>Assets proposed to be created</th>
<th>Land requirement</th>
<th>Availability and nature of ownership</th>
<th>Remarks</th>
</tr>
</thead>
<tbody>
<tr>
<td>collection tanks and pumping stations in Amritsar</td>
<td></td>
<td>Administrative approval received and Land Acquisition Collector appointed for fixing price band as per LARR 2013 and initiating negotiation. Negotiation with the land owners expected to be completed by 20th March 2020</td>
<td>family who submitted their willingness to sell in response to a public notice.⁶</td>
</tr>
<tr>
<td>Water Treatment Plant of 580 MLD capacity along with treated water collection tanks and pumping stations in Ludhiana</td>
<td>Approximately 50 acres of land close to the canal</td>
<td>Land parcels identified for purchase from private landowners with recommendations on most appropriate site provided by Site Selection Committee. GoP has given approval to acquire land through negotiation vide memo no. 14/07/2020-5LG1/275 dated 10-02-2020. Negotiation with land owners to begin shortly</td>
<td></td>
</tr>
<tr>
<td>Transmission Networks/ Alignments from WTP to the OHSR sites across Amritsar city</td>
<td>No additional land requirement for transmission lines. Alignments/ RoW to be along the roads from the WTPs to the OHSR sites spread across the city</td>
<td>Alignments to follow the village roads, state and national highways and municipal roads.</td>
<td>Exact transmission alignments to be based on detailed engineering design provided by the DBOT contractor. A city specific sub-project RAP including socio—economic census survey and consultations along alignment route required to assess nature and scale of impacts.</td>
</tr>
<tr>
<td>Transmission Networks/ Alignments from WTP to the OHSR</td>
<td>No additional land requirement for transmission lines. Alignments/ RoW to be along the roads</td>
<td>Alignments to follow the village roads, state and national highways and municipal roads.</td>
<td>Alignment routes still to be finalized. Exact alignment to be based on detailed engineering design</td>
</tr>
</tbody>
</table>

⁶Vide minutes of meeting dated 12.03.2020, the process of negotiations is concluded between AMC and landowners.
<table>
<thead>
<tr>
<th>Assets proposed to be created</th>
<th>Land requirement</th>
<th>Availability and nature of ownership</th>
<th>Remarks</th>
</tr>
</thead>
<tbody>
<tr>
<td>sites across Ludhiana city</td>
<td>from the WTPs to the OHSR sites spread across the city</td>
<td>Use of available public lands (belonging to Amritsar Municipal Corporation) in different locations across the city, including sites adjacent to existing utilities of AMC/land available with other public agencies like District Urban Development Agency-DUDA, City Development Authorities and land available within existing institutions (Government schools/hospitals/municipal parks inside residential colonies)</td>
<td>provided by the DBOT contractor. Post finalization city specific RAP including consultations, socio—economic survey and census along alignment route required to assess scale of impacts and compensations/entitlements</td>
</tr>
<tr>
<td>57 OHSRs at different locations in Amritsar city</td>
<td>Requirement of approximately 200-256 square meters of land for construction of OHSRs and accompanying pumping units/instrumentations</td>
<td>Use of available public lands (belonging to Ludhiana Municipal Corporation) in different locations, including sites adjacent to existing utilities of municipal corporations/land available with other public agencies like District Urban Development Agency-DUDA, City Development Authorities and land available within existing institutions</td>
<td>Clarity may be required before preparation of RAP needed on whether land needs to be transferred to MC for public lands owned by other agencies.</td>
</tr>
<tr>
<td>74 OHSR at different locations in Ludhiana city</td>
<td>Requirement of approximately 200-256 square meters of land for construction of OHSRs and accompanying pumping units/instrumentations</td>
<td>Use of available public lands (belonging to Ludhiana Municipal Corporation) in different locations, including sites adjacent to existing utilities of municipal corporations/land available with other public agencies like District Urban Development Agency-DUDA, City Development Authorities and land available within existing institutions</td>
<td>Clarity may be required before preparation of RAP needed on whether land needs to be transferred to MC for public lands owned by other agencies.</td>
</tr>
</tbody>
</table>

\[^7\] No provision in Standing Oder No 28 on Land Acquisition on transfer of land within agencies of a department.
Potential Land Related Impacts of the Project

12. The Project will require land for setting up large Water Treatment Plants close to reliable water sources and since government/public land parcels are unavailable in desired locations, the IA will either have to acquire land or explore purchase of land from private land owners at market rate as per the national policy and in compliance with the World Bank E&S Standards. Following are the likely land related impacts emerging from project investments, which will need to be assessed in greater detail during preparation of sub-project RAPs:

1. Downstream of canal intake points - economic impact due to reduced allocation for irrigation, fishing and other activities

2. Direct impacts of the LA on the land owners, apart from tenants, agricultural labourers, other non-owners dependent on the land being procured.

3. Impacts on adjoining land parcels/ communities owing to construction and operation of WTP during the construction and post construction phase.

4. Distribution alignments are planned along village roads, state/national highway and municipal roads and though they may not require additional land/ RoW, there are likely to be significant, cumulative, city level impacts of transmission works on establishments/communities/squatters and/or encroachers along alignment routes through temporary or permanent physical and/or economic displacement.

5. Construction of OHSRs on available public lands/residential parks/public institutions is likely to have notional impact on the valuation of assets, especially in cases where OHSRs are proposed to be constructed inside residential parks.

6. Alignments and demolitions planned at some locations to replace existing dysfunctional OHSRs may cause damage to roads, nearby buildings/facilities, etc.

Land transfer through a Voluntary Market Based Transaction

13. The implementing agencies (PMIDC, AMC and LMC) have decided to adopt the market mechanism for procuring the private land required for setting up WTPs through a voluntary, willing buyer-willing seller situation, which ensures that the seller is duly compensated for the loss of her/his land and assets based on prevailing market prices. Vide notification No 24/109/2015-LR-1/9877 dated 18.05.2016, Revenue, Rehabilitation and Disaster Management Department, Govt of Punjab have issued policy/instructions to acquire the land for different departments/Government undertakings directly from the owners by negotiation.
Inconsistency between GoP Negotiated Land Acquisition Policy and World Bank’s Voluntary Land Transactions

14. Section 2 (d) of the above referred policy provides for action for compulsory land acquisition under LARR Act 2013, in case consensus is not arrived between seller(s) and Government. This provision makes the policy inconsistent with the WB definition of voluntary transactions. For any land acquisition transaction to be eligible to be considered as Voluntary transaction as defined by ESS5 of WB ESF 2016, this provision shall not be invoked by the Implementing Agency, failing which the transaction will be treated as involuntary resettlement.

15. As per World Bank Policy (ESS5) land transactions are considered voluntary only when the seller has the right to refuse the transaction and retain her/ his land, and the state does not exercise its authority to acquire that piece of land under eminent domain if the negotiations don’t lead to a mutually satisfying transaction. Land transactions are considered voluntary only if they fulfil the following conditions:

1. All tenurial rights and claims to the land are systematically and impartially identified
2. All potentially affected individuals, groups, communities are meaningfully consulted, informed of their rights and provided reliable information concerning environment, economic, social and food security related impacts of the proposed investment
3. Community stakeholders are enabled to negotiate a fair value for their land-assets and appropriate/ pre-project conditions
4. Appropriate compensation, benefit-sharing and grievance redress mechanisms are put in place
5. Terms and conditions of the land purchase are transparent and are through legally recorded market transactions
6. The potential seller is offered a clear option not to sell the land and this choice is clearly documented in the minutes of discussion/ negotiation.
7. Mechanisms are in place to monitor compliance with the terms and conditions agreed between the parties and the seller has the liberty to walk out of the negotiation if the terms of negotiation are perceived as adversarial.

Provisions of ESS5 related to Voluntary Land Transactions

A. Parties involved in the LA process need to ensure full documentation of available rights and choices offered to the seller, adopt a transparent process for negotiation and settlement based on fair value and applicable conditions and there is full public disclosure of the process of land transfer negotiated, agreed and executed with the seller/s.

B. If land parcel proposed to be acquired is a substantial proportion of total holding rendering remaining land portion unviable, then, if the seller wants, the entire land parcel may have to be bought even if it is beyond the project requirements.
C. If multiple agencies are involved in implementation, the borrower is responsible for their coordination, laying down the process of LA as per policy, planning and disbursement of compensations, regular monitoring. The overall accountability for the LA/RR process and its outcomes rests with the Borrower.

D. Like in case of Right to Fair Compensation and Transparency in Land Acquisition, Rehabilitation and Resettlement Act, 2013 (LARR 2013) under ESS5 land also includes all assets, structures connected to the land in question-trees, standing crops, buildings, temporary or permanent dwelling units, pump-houses, cattle-sheds, etc and need to be duly compensated, whatever the process adopted for acquisition of land.

Alternatives Considered for WTP Site Selection and Current Status

Amritsar City:

16. Govt of Punjab through Punjab Municipal Infrastructure Development Company (PMIDC) issued notification vide letter no PMIDC/GM(P)/2019/8136-40 dated 21.09.2019 to constitute a Site Selection Committee for selection of site for acquisition of land for WTP for Canal based water supply project. Advertisements\(^8\) were published in the leading local and national newspapers to invite the interested sellers. The following site options were considered for WTP by the city authorities:
   - Option 1 – WTP at 40 Khu\(^9\) with off take at Tarowali Head Regulator
   - Option 2 – WTP at 40 Khu with off take at Near Vallah bypass over bridge
   - Option 3 - 40 Khu & Near Chattiwind Regulator with off take at One near Vallah bypass over bridge & other at Chattiwind head regulator
   - Option 4 - Near Taronwali Regulator on Irrigation Land with off take at Tarowali Head Regulator

17. Subsequently, the above 4 options were found unsuitable and the city authorities carried out alternatives study considering the following parameters - Proximity to UBDC canal as well as city, Upstream of the Amritsar city, Site should be on RHS bank of canal, Land should also consider space for future expansion. Two feasible areas for locating the WTP sites were identified - one on eastern and another on the western bank of the Upper Bari Doab Canal (UBDC) near Vallah village. The technical assessment found situating WTP on eastern side of the UBDC to be more appropriate on account of (i) ease of installing pumping and transmission mains towards the city without the necessity of canal crossing; (ii) orientation of site is more convenient for setting out the water treatment and pumping plants and (iii) any future augmentation or laying of additional mains would be relatively easy and less complex compared to situating it on the Western side.

18. Based on the technical recommendations received on the ideal location, ten applications were received from interested landowners, from among which the present site appropriate for WTP has been identified. Land Acquisition Collector has been appointed by the Local Government

\(^8\) Advertisements placed at Annexure 1
\(^9\) 40 Khu- place name
and the process of negotiation with the land owners has been initiated and is expected to be completed in March 2020.10

Ludhiana City:

19. Govt of Punjab through Punjab Municipal Infrastructure Development Company (PMIDC) issued notification vide letter no PMIDC/GM(P)/2019/8136-40 dated 21.09.2019 to constitute a Site Selection Committee for selection of site for acquisition of land for WTP for Canal based water supply project, under the chairmanship of The Deputy Commissioner (Ludhiana District).

20. An advertisement was published in the leading local and national newspapers to invite the interested sellers within the identified reach from Manpur Head Woks to Jhamat Bridge. This reach was given priority because the Sidhwan canal was the preferred option as raw water source. On the set deadline of 05.09.2019, only one expression of interest was received. Subsequently, the preferred source was selected as Sirhind canal. Therefore, the committee decided to increase the area limit beyond Manpur Head works. The committee subsequently held a meeting on 04.10.2019 wherein it was apprised that following three land sites owners expressed their willingness:

21. On the set deadline owners at the following three sites expressed their willingness:

- Option 1 Bilaspur Village (Bhatinda branch)- needs cross regulator, RoW available towards the city
- Option 2 Bowani Village (Combined breach)- doesn’t need cross regulator, RoW available towards the city
- Option 3 Rampur Village (Sirhind Canal) - needs cross regulator, RoW available towards the city

22. In the meeting held on 29.10.2019, the Site Selection Committee was apprised that the above land parcels were found to be feasible for the WTP. The committee suggested to grade the land parcels as per availability of water, price of land etc. The Committee further directed the SDMs to conduct Munadi (customary announcements) in nearby villages for inviting more expressions of interest to identify if there are any more interested sellers for land.

23. In the meeting of the Committee held on 11.12.2019, it was apprised that no new expressions of interest have been received. After detailed deliberations, the committee ranked the three site options and sent the same to Department of Local Government, Punjab for further necessary action with a request to appoint a Land Acquisition Collector to undertake the acquisition proceedings. Based on the assessment of prices and water availability, the following preferences were recommended:

- Preference 1- Rampur village: Price demanded is lowest and closest to the chant rate (expected price /chant rate11 =2.1); there is maximum availability of water from

10 Vide MoM dated 12.03.2020, the land owners and AMC have concluded the process of negotiations successfully.
11Chant rate is commonly known as the average rate of Registries in a particular area in last 3 years.
Sirhind Canal; cross regulators can be constructed; water from the site can be transmitted to the entire city.

- Preference 2- Bowani Village: price demanded is second closest to the chant rate (expected price /chant rate =10); water availability next best to Sirhind Canal; cross regulator already exists; water from the site can be transmitted to the entire city.
- Preference 3- Bilaspur Village: price demanded is highest (expected price /chant rate =11); water availability is least and requires cross-regulator.

24. The Govt of Punjab has given approval to acquire land through negotiation vide memo no 14/07/2020-5LG1/275 dated 10-02-2020. The land will be acquired through process of negotiation by land purchase committee and shall be completed within 1.5 to 2 months. The Deputy Commissioner Ludhiana has been requested to get the rates fixed for the land identified for further perusal of case with Local Government Punjab.

It is in between Collector rate and Market Rate. While calculating the chant rate, any abnormally high registry is generally not considered: Collector rate is official rate by revenue dept. ref. https://revenue.punjab.gov.in/?q=collector-ratepunjab
Applicable National/ State Legal, Regulatory Framework and World Bank Standards

Scope of World Bank ESS5 on Land Acquisition and Involuntary Resettlement

25. The World Bank Standard ESS5 on Land Acquisition, Restrictions on Land and Involuntary Resettlement recognizes the adverse social impacts of permanent as well as temporary physical and economic displacement resulting from land acquisition and restrictions on land use imposed as a result of the project investments. These are:

- Acquisition of Land rights or restrictions on land use rights through expropriation or other compulsory procedures in accordance with prevailing national laws;
- Acquisition of Land rights or restrictions on land use rights through negotiated settlements with property owners or those with legal rights to the land, if failure to reach a mutually amicable settlement would have resulted in expropriation or other compulsory measures.
- Restrictions on land use or on access to natural resources/common property that may cause a community to lose traditional/ customary access to resources, or recognizable usufruct rights, especially in protected areas, national parks, biodiversity hotspots, eco-sensitive zones impacted by the project;
- Project induced acquisition of land or restricted land use that may lead to the relocation of people without formal, traditional, or recognizable usage rights, who are occupying or using land and related resources prior to cut-off date;
- Economic displacement of people due to project impacts that render their land unusable or inaccessible;
- Restriction imposed on access to resources impacting livelihoods including common property and natural resources such as marine and aquatic resources, timber and non-timber forest products, fresh water, medicinal plants, traditional hunting and gathering grounds and pastures;
- Land rights or land use rights relinquished by individuals or communities without full payment of compensation; and
- Land acquisition or land use restrictions imposed in anticipation of the project as part of preparation.

Right to Fair Compensation and Transparency in Land Acquisition, Rehabilitation and Resettlement Act, 2013

26. The 2013 Act includes many global good practices on land acquisition, resettlement and rehabilitation which include:
   a) mandatory social assessments to determine whether the acquisition serves a public purpose or not;
b) requirement to ascertain and justify the minimum land requirements for the purpose for which land is being acquired

c) assessment of the impact of land acquisition on life, livelihoods, public infrastructure, common properties, customary rights and community assets of impacted communities

d) identification of steps to minimize any adverse or negative impacts of the acquisition;

e) undertake a social and economic cost-benefit analysis of land acquisition for assurance that benefits outweigh costs

f) livelihoods support for affected persons, including compensation and support for permanent or temporary relocation using realistic compensation fixing methods

g) detailed census of affected families to map their socio-economic profile, potential losses or adverse impacts on livelihoods and/or public –community and individual assets

h) special provisions for disadvantaged and vulnerable categories of project affected persons/ households; mandatory requirement for settlement of compensation and assistance for affected persons before actual land acquisition;

i) mechanisms for consultations, grievance redress and full information disclosure.

27. Consistent with World Bank’s Standard (ESS5), all compensation and assistance under the Act must be paid prior to acquisition of the assets. However, there are certain gaps when compared to ESS5: (i) structure valuations are estimated as per the prevailing State Scheduled Rates (SSR rates), and depreciated values for structures are paid to affected people which may not reflect the actual replacement cost of the asset; (ii) cut-off-date for non-titleholders to be eligible for assistance under the 2013 Act is three years preceding acquisition, and for the titleholders it is the date of preliminary notification, while as per ESS5 eligibility criteria for both title and non-title holders it is the date of notification or census; (iii) Act does not recognize non-titleholders (squatters/encroachers) using public/government lands and hence no compensation is allowed, while the Bank recognizes the right of non-title holders to be compensated and (iv) the Act does not recognize the loss of valuation of assets as a result of project investments.

28. To address these gaps in the National Act, which provides the overarching framework for LA in the country, following measures will be adopted:

- Consistent with the Bank Standard, compensation to be paid to project impacted will be at full replacement cost (un-depreciated and including all associated transaction costs) to enable them to purchase or construct assets that meet acceptable community standards of quality and safety.
- To ensure that non-titleholders are adequately compensated, cut-off date for them will be the date of the socio-economic census survey in the impacted area. This will also cover non-titleholders using or living on government/public lands (encroachers/squatters) along the transmission alignment/OHSR sites.
- Ensure through community consultations that impacts on assets valuations are properly assessed, alternative sites explored where adverse impacts are found, in order to avoid or minimize such losses.
State Policy on Land Acquisition - Key Features

29. The Government of Punjab has not notified state rules to reflect the changes brought about by LARR, 2013. The main (and latest) instrument governing state’s policy on land acquisition is the March 2000 amendment of Financial Commissioner’s Standing Order No. 28 relating to Acquisition of Land, which draws strength from the Land Acquisition Act of 1894. Some amendments have been made to the existing state policy made through notifications to reflect changes brought about by LARR. Some relevant notifications are:

Gazette Notification No 24/109/2015-LR 1/9877 of August 2016:

- Recognising that procedure of LA under the 2013 Act is lengthy, costly and time-consuming the notification encourages departments/ government undertaking to acquire land directly from land owners through negotiation and submit their proposal to deputy commissioner- consistent with the 2013 Act.
- Value of land will be determined by the Deputy Commissioner keeping the LARR recommended multiplier factor into consideration and if there are any crops/ trees/ other assets on the land, its cost will be decided by the concerned department- consistent with the 2013 Act and ESS5.
- Final price of the land will be decided with the addition of 100% solatium (Section 30) on the compensation award. After fixing the compensation award consent of the landowners will be required as per fixed rate (circle rate, collector rate, market rate). Government will also have to pay an interest of 12 per cent till the time full payment is made and sale deed is executed should there be a delay in settlement of compensation- consistent with LARR 2013 and ESS5 principle of ensuring compensation at replacement cost.
- If the land owners are not agreeable to the proposed rates then guidelines (No. 24/85/15-L.R.1/18361-88, dated 6-11-2015) as per section 108 of the Act will be followed and the issue will be put-up to the District Price Fixation Committee- consistent with the 2013 Act and ESS5 on retaining seller’s choice to sell based on agreeable terms.
- If compensation award is agreed upon by all parties then as per paragraph (2) of LARR 2013, the administrative department will be authorized to take decision: a) if additional premium of up to 10% has to be provided the department will consult the finance department; b) if a premium of up to 25% is to be given permission from council of ministers will be required- consistent with the 2013 Act and ESS5 principle of ensuring adequate compensation.
- If land has been acquired through private negotiation then no benefits under LARR 2013 will be applicable- consistent with LARR 2013 and ESS5.
- If negotiation does not work then land acquisition as per procedure mentioned in the 2013 Act will be initiated- inconsistent with the ESS5 guidance on voluntary land transaction which allows seller the right to refuse transaction and retain her/ his land and assures that the state would not exercise its authority to acquire that piece of land under eminent domain if private/ direct negotiation does not lead to a mutually satisfying transaction.
Notifications in 2015-2018

- As required under Section 23(1) of LARR 2013, all Sub Divisional Magistrates in the state are appointed Administrator Resettlement and Rehabilitation for execution and monitoring of R&R schemes in the state- consistent with the 2013 Act
- Notification of state based institutions as the State SIA Authority under Section 4 (6) of the Act and to be responsible for getting SIAs conducted and SIMPs prepared- consistent with the 2013 Act
- Notification constituting a State Monitoring Committee for the Act headed by Chief Secretary of the state- consistent with the 2013 Act and ESS5

GoP Standing Order No. 28 on Acquisition of Land, 2000

- The Order recognizes the need to strike a balance, while acquiring land, to ensure that land is made available for public purposes and at the same time farmers are adequately compensated and rehabilitated.
- It states that land should normally be acquired through negotiations. Compulsory acquisition may be done only for public purpose after paying adequate compensation at market value and providing for rehabilitation of landowners.
- To make the process of land acquisition transparent, market value of the land shall be determined within a period of 3 months from the date of issue of notification u/s 4 of the 1894 Act and shall be incorporated in the declaration/notification to be issued u/s 6 of the Act.
- Compensation award should be based on market value of land being acquired. The District level Committee should take into account the actual market rates prevailing in the area and then make recommendations.
- An additional “no litigation premium” would be provided on determined market value of land in case of compulsory acquisition @ 10% of this value. This will encourage better compliance and cut delay on land acquisition due to court interventions. An attempt should also be made to have a negotiated settlement with the land owners, before the rates are recommended by District level Committee to the Government.
- It may, however, be kept in view that private negotiations may turn out to be cheaper in the long run, as there would be a saving of solatium and interest (unless payment is heavily delayed) as also litigation costs. There is no bar for such negotiation at any stage of the proceedings in compulsory acquisition. This however is inconsistent with World Bank’s definition of a Voluntary Land Transaction.
- Transfer of land already in possession of one department to another department: The department for which land is required should, after consulting the department in possession of land and ascertaining whether there is any objection to the transfer, apply to Revenue Department for necessary transfer. Orders for transfer are passed by Financial
Commissioner, Revenue if there is no difference of opinion. In case of difference of opinion the matter would be taken to the Council of Ministers.

- Constitution of State Level Land Acquisition Board (SLLAB) headed by Financial Commissioner, Revenue and with representation from Agriculture Department, Town and Country Planning P.W.D., Finance, Irrigation and Drainage, Housing and Urban Development, Local Government, Director Land Records, Deputy Commissioner of concerned district as members.

- For each proposal of Land Acquisition, Deputy Commissioner shall consult the Chief Agricultural Officer, Divisional Town Planner, Superintending Engineers P.W.D. (Buildings and Roads), Superintending Engineer (Drainage), Superintending Engineer (Irrigation), Superintending Engineer (Public Health) and also make such inquiry that;

  - Area proposed to be acquired is the minimum required for the scheme.
  - Acquiring department does not have surplus unutilized land available within the district which can be used for the purpose.
  - No other Government land is available in the district which can be appropriately used for the purpose.
  - No genuine religious place of worship, shrine, tomb, graveyard, Waqf or, any immovable property attached to any such institution, the boundaries of which are contiguous to the site of the same is being acquired.
  - If so, the acquiring department has consulted at least four elected representatives of the community concerned before taking action.
  - The cultivated land particularly irrigated land and orchards are acquired only to the extent absolutely necessary.
  - No surplus area declared under the land reforms legislation is being acquired unless it is absolutely necessary.
  - The area owned by small landowners (owing less than 5 acres) is acquired only to the minimum extent necessary.

- Constitution of a District Land Price Fixation Committee (DLPFC) for determination of market price of land at the District level headed by the Deputy Commissioner with representation from the MP, MLAs of the area, elected representative of different Panchayat tiers (rural), representatives of urban local bodies (urban), revenue officers and SDM of the area. The DLPFC will be provided all data on sale transactions in the area during one year preceding the notification under section 4 of the Act, including average rate per acre of various kinds of lands to arrive at fair market price.

- For the valuation of fixtures/structures, trees etc. the Land Acquisition Collector shall obtain report from competent technical officers regarding exact number and valuation of structures, trees, wells, tube wells etc. on the land to be acquired and shall consult competent technical officers to arrive at the valuation. To add to the reliability of this data cataloguing/video filming/photography of important structures, fixtures, afforested area
or cluster of valuable trees/fruit bearing trees may be resorted to in the presence of a representative of the department and an Executive Magistrate immediately after the notification under section 4 of the Act.

- As per section 21 of the Standing Order even where land is proposed to be acquired by private negotiations, it is desirable that preliminary notification under section 4 is issued so that in the event of failure of negotiations the land can be acquired under the Land Acquisition Act without further delay. *This is against the ESS5 on Voluntary Land Transaction.*

- Procedure in the acquiring Department- The department shall consider objections, if any, that may have been received under Section 5-A of the Act unless urgency provisions have been invoked. Before issue of declaration the department should satisfy itself that a realistic estimate of compensation for the land proposed has been made in consultation with Deputy Commissioner and adequate provision is made in the budget for its payment.

### Measures for Addressing Inadequacies of State Policy

30. To address these gaps in the State Policy and to make them consistent with ESS5, following principles will be adopted through this framework:

   a) Consistent with the World Bank guidance on Voluntary land transaction, if a site has been identified for negotiated transaction, notification u/s 4 of the Act will not be issued for exercise of state’s power under eminent domain to acquire the land being negotiated.

   b) If direct, private land negotiations between the state and seller fails, the seller will retain her/ his choice not to sell the land and the state will have to mandatorily look for alternate land parcels and not exercise its authority to acquire that piece of land under eminent domain.

   c) Negotiation and acquisition for meeting the land requirements under the project will be treated as mutually exclusive approaches and one cannot be substituted by another at any time during the land procurement process.

   d) The amount paid under voluntary transaction cannot be less than that under LARR 2013 (including compensation, R&R benefits, tax benefits, etc.) and should meet the requirements of compensating those adversely impacted at replacement cost.

31. *In the event of any conflict or inconsistency between the provisions of LARR Act 2013, State Policy on LA, Standing Order of GoP, this RPF and the provisions of World Bank’s ESF, the provisions of the ESS5 under ESF 2016 shall prevail.*
Entitlement Matrix and Procedures for Valuation of Structures

Definitions

32. In this Resettlement Policy Framework, following terms shall mean as described below, unless the context requires otherwise.

- **Affected family:** As defined in RFCTLARR Act 2013 and also as identified by the census and socio-economic survey carried out for the project.

- **Agricultural Land:** land used for: (i) agriculture or horticulture; (ii) dairy farming, poultry farming, pisciculture, sericulture, breeding of livestock or nursery growing medicinal herbs; (iii) raising of crops, trees, grass or garden produce; and (iv) land used for grazing of cattle.

- **Agricultural labourer:** means a person primarily resident in the affected area for a period of not less than five years immediately before the declaration of the affected area, who does not hold any land in the affected area but who earns his livelihood mainly by manual labour on agricultural land therein immediately before such declaration and who has been deprived of his livelihood;

- **Assistance:** All support mechanisms such as monetary help (R&R assistances), services, trainings or assets given to Project Affected Persons/Project Affected Families constitute assistance in this project.

- **Below poverty line (BPL) or BPL family:** means below poverty line families as defined by the Planning Commission of India, from time to time and those included in the BPL list for the time-being in force;

- **Commissioner** means the Commissioner for Rehabilitation and Resettlement appointed under sub-section (l) of section 44 of RFCTLARR Act 2013;

- **Compensation:** Compensation refers to: i) amount negotiated with the land owner based on the private negotiations method (under Standing order No 28); ii) restitution made to property under Sec 26-30 as per provisions laid down in RFCTLARR Act 2013;

- **Corridor of impact (COI):** Refers to the minimum land width required for construction including facilities and features such as approach roads, drains, utility ducts and lines, fences, green belts, safety zone, working spaces etc. Additional land width would be acquired/purchased or taken on temporary lease if the Corridor of Impact extends beyond the available/existing Right of Way;

- **Cut-off Date:** For title holders, date of first notification – Section 4 (1) under LA Act 2013 will be treated as the cut-off date, and for non-titleholders the start date of census survey for the sub-project will be its cut-off date. In case of land acquisition through private negotiations, cut-off date will be the first date of notification for Title holders. In case of possible changes in transmission alignments and their resultant impacts, implementing agencies may establish separate cut-off dates for different sections along the alignment.

- **Displaced family** means any family, who on account of acquisition of land has to be relocated and resettled from the affected area to the resettlement area;

- **Encroacher:** Any person illegally occupying public property by extending their land boundary or a portion of their building onto the existing government land or RoW is an encroacher.

- **Entitled Person (EP):** Entitled Person includes all those who qualify for, or are entitled to, compensation / assistance since being impacted by the project. The basis for identification
of Entitled Persons (EP) in the project will be the cut-off date (for NTH) and first notification for land acquisition (for TH).

- **Kiosk**: A kiosk is a booth/stall/cabin/cubicle made of wood or iron or any other building material which could be shifted to another location as a single unit without much damage and is used for carrying out petty business/commercial activities and has been in operation/existence prior to cut off date;

- **Landowner**: A person who is an allottee or a grantee of any land under any scheme of the Government under which such allotment or grant is to mature into ownership, who has mortgaged his land (or any portion thereof) or who has permanent rights and interest in land;

- **Landless agricultural labourer**: A person who does not hold any agricultural land and who has been deriving his main income by working on the lands of others as subtenant or as an agricultural labourer prior to the cut off date.

- **Non-agricultural labourer**: means a person who is not an agricultural labourer but is primarily residing in the affected area for a period of not less than five years immediately before the declaration of the affected area and who does not hold any land under the affected area but who earns his livelihood mainly by manual labour or as a rural artisan immediately before such declaration and who has been deprived of earning his livelihood mainly by manual labour or as such artisan in the affected area;

- **Major Impact**: PAPs suffering the following impacts and requiring relocating are categorized as Major Impacted: (i) loss of place of dwelling, (ii) loss of place of business; (iii) loss of livelihood; (iv) loss of agricultural productive land of marginal farmers; those who become marginal farmers or landless after acquisition;

- **Marginal Farmer**: A cultivator with an un-irrigated land holding up to one hectare or irrigated land holding up to one-half hectare;

- **Market value** means the value of land determined in accordance with section 26 of RFCLARR Act 2013;

- **Minor Impact**: A PAP suffering minor impact is one who is affected to a lesser degree than the major impacts defined above.

- **Minimum Wages** means the minimum wage of a person for his/her services/labor by type of trade per day as notified by Department of Labor of the state.

- **Non-Perennial Crop**: Any plant species, either grown naturally or through cultivation that lives for a season and perishes with harvesting of its yields has been considered as a non-perennial crop in the project.

- **Non-titleholder**: Affected persons/families/households with no legal title to the land, structures and other assets adversely affected by the project. Non-titleholders include encroachers, squatters, etc.;

- **Notification**: means a notification published in the Ordinary or Extraordinary Gazette of Government of Punjab;
• **Project Displaced Person (PDP):** Any tenure holder, tenant, Government lessee or owner of other property, or non-titleholder who on account of the project has been involuntarily displaced from such land including plot in the abadi or other property will be considered as PDP. A displaced will always be a PAP but all PAP may not be PDP;

• **Project affected household (PAH):** A social unit consisting of a family and/or non-family members living together, and is affected by the project negatively and/or positively;

• **Project Affected Area:** Refers to the area of village or locality under a project for which land will be acquired under LARR Act 2013 through declaration by Notification in the Official Gazette by the appropriate Government or for which land belonging to the Government will be cleared from obstructions;

• **Project Affected Person (PAP):** Any tenure holder, tenant, Government lessee or owner of other property, or non-titleholder who on account of the project has been affected from such land including plot in the abadi or other property in the affected area will be considered as PAP;

• **Project:** Project refers to the Punjab Urban Governance and Water Supply Improvement Project funded by the World Bank and implemented by PMIDC and Municipalities of Amritsar and Ludhiana

• **Perennial Crop:** Any plant species that live for years and yields its products after a certain age of maturity is a perennial crop. Generally, trees, either grown naturally or horticulturally and yield fruits or timber have been considered as perennial crop in the project.

• **Persons losing their livelihood:** Persons losing their livelihood are individual members of the DHs, who are at least 18 years of age and are impacted by loss of primary occupation or source of income.

• **Private Property Owners:** Private property owners are persons who have legal title to structures, land or other assets.

• **Permanent Buildings or Pucca Structure:** Buildings of a permanent construction type with reinforced concrete.

• **Replacement Cost:** A replacement cost/value of any land or other asset is the cost/value equivalent to or sufficient to replace/purchase the same land or other asset; and has been provided in the Entitlements; replacement cost must at least be sufficient to enable purchase or construction of housing that meets acceptable minimum community standards of quality and safety.

• **Residual Land:** Residual land can be defined as the remaining portion of land left with the owner of the holding after acquisition of land by the project.

• **Sharecroppers:** Persons who cultivate land of a titleholder on terms of sharing income there from with the titleholder.

• **Small Farmer:** A cultivator with an un-irrigated land holding up to two hectares or with an irrigated land holding up to one hectare, but more than the holding of a marginal farmer.

• **Semi-Permanent Building or structure:** Buildings of a semi-permanent type with tiled roof and walls not of concrete or permanent brickwork.
• **Squatter:** A person who has settled on public/government land, land belonging to institutions, trust, etc. and or someone else’s land illegally for residential, business and or other purposes and/or has been occupying land and building/asset without authority;

• **Subtenants:** Persons, who not being tenants, can cultivate land on certain terms and conditions.

• **Tenant:** A person who holds/occupies land-/structure of another person and (but for a special contract) would be liable to pay rent for that land/structure. This arrangement includes the predecessor and successor-in-interest of the tenant but does not include mortgage of the rights of a landowner or a person to whom holding has been transferred; or an estate/holding has been let in farm for the recovery of an arrear of land revenue; or of a sum recoverable as such an arrear or a person who takes from Government a lease of unoccupied land for the purpose of subletting it;

• **Temporary Building/Kutcha structure:** Temporary building or structure means a temporary type of structure, which includes buildings with roofs constructed of thatch, galvanized iron or asbestos.

• **Women Headed Household (WHH):** A household that is headed by a woman and does not have an adult male earning member is a Woman Headed Household. This woman may be a widowed, separated or deserted person.

• **Vulnerable group:** This group includes Scheduled Caste, Scheduled Tribes, Women headed households (WHHs), People with disability (PwD), Below Poverty Line (BPL) families; single women; and persons above 65 years of age irrespective of their status of title (ownership). Vulnerable groups would also include those farmers who (after acquisition of land) become small/marginal farmers and also qualify for inclusion in the BPL list. For such cases, total land holding of the landowner in that particular revenue village will be considered in which land has been acquired;

• **Wage earner:** Wage earners are those whose livelihood would be affected due to the displacement of the employer. The person must be in continuous employment for at least six months prior to the cut-off date with the said employer and must have reliable documentary evidence to prove his/her employment.

**Proposed Entitlement Matrix**

33. This Entitlement Matrix has been developed for disbursement of entitlements to different categories of PAPs, based on the LARR Act of 2013 and ESS5. This Matrix will be used as guidance for developing the sub-project city-level Resettlement Action Plans during the preparation and implementation phase. All affected families will be entitled to 2 broad categories of entitlements- 1) compensation for any land lost (relocation from physical displacement) due to project investments; and 2) compensation for temporary or permanent loss of livelihood (rehabilitation as a result of economic displacement). The entitlements for livelihood related assistance at this stage is indicative and will finally be based on actual ground-truthing through detailed census and impact assessment to ensure that the actual compensation at least restores the income loss to pre-project
levels and is compensated at replacement cost.\textsuperscript{12}

### Entitlement Matrix

<table>
<thead>
<tr>
<th>Sl. No.</th>
<th>Impact (agricultural, homestead, commercial or otherwise)</th>
<th>Entitled Unit (Land owner/Titleholder family and families with traditional land right/occupiers)</th>
<th>Entitlement Details</th>
</tr>
</thead>
<tbody>
<tr>
<td>A. Loss of Private Agricultural, Home-Stead &amp; Commercial Land</td>
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</table>
| 1       | Loss of Land                                           | Affected family (Land owner/Titleholder family and families with traditional land right/occupiers) | For all land acquired through RFCTL&RR Act, 2013; or land taken through Private Negotiation,  

  i. Compensation/lease amount shall be calculated and payable in accordance with Sections 26 to 30 and Schedule 1\textsuperscript{13} of RFCTLARR Act 2013\textsuperscript{14}  

  ii. **Partial Impact on Land:** In case only part of any land plot is affected, and its owner desires the whole plot be acquired on grounds that the plot has become uneconomic or has been severed due to LA (under Section 94), the competent authority can award compensation for remaining part of the plot or award 25\% of actual value upto of the remaining land holding as additional compensation, allowing the owner to retain the remaining land plot, if agreeable.  

  iii. For all land acquired RFCTLARR Act, 2013 Rehabilitation and Resettlement |

\textsuperscript{12} Replacement cost is defined as a method of valuation yielding compensation sufficient to replace assets, plus necessary transaction costs associated with asset replacement. Where functioning markets exist, replacement cost is the market value as established through independent and competent real estate valuation, plus transaction costs. Where functioning markets do not exist, replacement cost may be determined through alternative means, such as calculation of output value for land or productive assets, or the un-depreciated value of replacement material and labor for construction of structures or other fixed assets, plus transaction costs.  

\textsuperscript{13} Schedule I comprises compensation at market value of the land, including valuation of all assets (structures, trees, crops) attached to the land; multiplication factor of 1 as applicable; plus, a “Solatium” equal to the amount of compensation (100\%) for land including all attached assets  

\textsuperscript{14} Schedule II provisions that would be relevant to this project are: i) sum of Rs. 5,00,000/-; ii) subsistence grant for displaced families; iii) transportation cost for displaced families; iv) one-time financial assistance for cattle shed; v) one-time financial assistance for artisans/small traders; vi) one time resettlement allowance; vii) waiver of stamp duty and registration charges; viii) Provision of housing units in case of displacement
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<th>Sl. No.</th>
<th>Impact</th>
<th>Entitled Unit</th>
<th>Entitlement Details</th>
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<td>Assistances shall be as per Schedule II of Act 2013</td>
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<td>iv. Each affected family shall be given a one-time &quot;Resettlement Allowance&quot; of Rs. 50,000/- only.</td>
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<td>v. If as a result of land acquisition, the Affected family becomes landless\textsuperscript{15} or is reduced to the status of a “small” or “marginal” farmer, following shall be payable: • assistance amount of Rs. 5.0 lakhs; OR • annuity policies that shall pay not less than two thousand rupees per month Per family for twenty years</td>
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<td></td>
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<td></td>
<td>vi. Support for livelihood restoration/enhancement: Counselling, skill development/Training support shall be imparted through by RAP implementing agency, based on needs assessments This assistance includes cost of training and financial assistance for travel/conveyance and food. Project work opportunities too would be explored.</td>
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<td></td>
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<td>vii. Refund of stamp duty and registration charges incurred for replacement land to be paid by the project; replacement land must be bought within a year from the date of payment of compensation to project affected persons</td>
</tr>
</tbody>
</table>

B. Loss of Private Structures (Residential/Commercial)

<table>
<thead>
<tr>
<th>2</th>
<th>Structure within the Corridor of Impact (Col)</th>
<th>Title Holder/ Owner</th>
<th>i. Compensation in accordance with Sections 26 to 30 and Schedule I of RFCTLARR Act 2013</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
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<td></td>
<td>ii. Right to salvage material from affected structures</td>
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</table>

\textsuperscript{15} Land Less defined as a particular land loser will be land less after acquisition of particular piece of land & no single unit of land is in his/her possession.
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<th>Sl. No.</th>
<th>Impact</th>
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<th>Entitlement Details</th>
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<td></td>
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<td>iii. Three months advance notice to vacate structure</td>
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<td>iv. For those losing cattle shed, a one-time assistance of Rs. 25,000/-would be payable</td>
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<td>v. For each affected family of an artisan or self-employed or own non-agricultural land, that is displaced and must relocate, a one-time assistance of Rs. 25,000/- would be payable; and</td>
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<tr>
<td></td>
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<td></td>
<td>vi. One-time subsistence grant of Rs. 36,000/- for each affected family who are displaced and require to relocate;</td>
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<td>vii. One-time financial assistance of Rs. 50,000/-for each displaced family towards shifting/transportation cost for shifting of the family, building materials, belongings and cattle</td>
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<td>viii. Refund of stamp duty and registration charges for purchase of new alternative houses/shops at prevailing rates on the market value as determined. Alternative houses/shops must be bought within a year from the date of payment of compensation</td>
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<td></td>
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<td>ix. In case of partial impact, 25% additional award to be paid on compensation award for the affected part of the structure to enable damage repair, where the owner/occupier of his/her own is interested to retain the remaining part of the structure, provided the unimpaired continuous use of such structure is possible without hazards</td>
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<td></td>
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<td></td>
<td>x. For commercial PAPs, Support for livelihood restoration/enhancement: Counselling, skill development/Training support shall be imparted through by RAP implementing agency, based on needs assessments This assistance includes cost of training and financial assistance for travel/conveyance and food. Project work opportunities too would be explored.</td>
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<td>Sl. No.</td>
<td>Impact Entitled Unit</td>
<td>Entitlement Details</td>
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<tr>
<td>3</td>
<td>Structure within the Corridor of Impact (CoI) Tenants/ Lease Holders</td>
<td>i. Registered lessees will be entitled to an apportionment of the compensation payable to structure owner as per applicable local laws.&lt;br&gt;ii. One-time financial assistance of Rs. 50,000/- as transportation and relocation cost. In case of tenants, three months written notice will be provided to vacate. In case three months’ notice to vacate structures is not provided, then three months’ rental allowance will be provided in lieu of notice.</td>
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**C. Loss of Trees and Crops**

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<th>Entitlement Details</th>
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<tbody>
<tr>
<td>4</td>
<td>Standing Trees, Crops within the Corridor of Impact (CoI) Owners and beneficiaries (Registered/ Unregistered tenants, contract cultivators, leaseholders &amp; sharecroppers)</td>
<td>i. Cash compensation as estimated under Section 29(3) of Act(^\text{16}) to be paid at the rate estimated by:&lt;br&gt;• The Forest Department for timber trees&lt;br&gt;• The State Agriculture Extension Department for crops&lt;br&gt;• The Horticulture Department for fruit/flower bearing trees.&lt;br&gt;ii. Three months advance notice to project affected persons to harvest fruits, standing crops and removal of trees, or compensation in lieu as determined above.&lt;br&gt;Registered tenants, contract cultivators &amp; leaseholders &amp; sharecroppers will be eligible for compensation for trees and crops as per the agreement document between the owner and the beneficiaries.&lt;br&gt;Un-registered tenants, contract cultivators, leaseholders &amp; sharecroppers will be eligible for compensation for trees and crops as per mutual understanding between the owner and the beneficiaries.</td>
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\(^\text{16}\) The collector for the purpose of the assessing the value of the standing crops damaged during the process of land acquisition may use the services of experienced persons in the field of agriculture as may be considered necessary by him.
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<th>Sl. No.</th>
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<th>Entitlement Details</th>
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<tbody>
<tr>
<td>D. Loss of Residential/ Commercial Structures to Non-Title Holders</td>
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</tbody>
</table>
| 5      | Structures within the Corridor of Impact (CoI) or Govt. land | Owners of Structures or Occupants of structures (Encroachers, Squatters) identified as per Project Census Survey | For loss of House  
   i. Compensation at PWD BSR without depreciation for structure  
   ii. One-time subsistence grant of Rs. 36,000 (Rs. 3000 x 12) or Rs. 36,000/- payable over a period of 12 months/ one year  
   iii. Shifting/transportation assistance of Rs.50,000/-  
   iv. Encroachers shall be given three months’ notice to vacate occupied land. (no transitional allowance or alternative housing or livelihood impacts)  
   v. Right to salvage the affected materials  
For loss of shop/cattle shed or work shed  
   vi. Compensation at PWD BSR without depreciation for structure  
   vii. One-time subsistence grant of Rs. 36,000 (Rs. 3000 x 12) or Rs. 36,000/- payable over a period of 12 months/ one year  
   viii. One-time rehabilitation grant of Rs. 25,000/- for reconstruction of affected shop given to artisans  
   ix. Shifting/transportation assistance of Rs.50,000/-  
   x. Encroachers /Squatters shall be given three months’ notice to vacate occupied land (no transitional allowance or alternative housing or livelihood impacts)  
   xi. Right to salvage the affected materials  
   xii. Support for livelihood restoration/enhancement: Counselling, skill development/Training support shall be imparted through by RAP implementing agency, based on needs assessments This assistance includes cost of training and financial assistance for travel/conveyance and food. Project work opportunities too would be explored. |

37 Small shop includes commercial kiosks and shanties where business is carried out
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<th>Sl. No.</th>
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<tr>
<td><strong>E. Loss of Livelihood</strong></td>
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<tr>
<td>6</td>
<td>Loss of employment in non-agricultural activities or daily agricultural wages or other wage earners</td>
<td>Livelihood loser</td>
<td>Subsistence allowance equivalent to Minimum Wages/Minimum Agricultural Wages for 3 months Only agricultural labourers who are in fulltime / permanent employment of the land owner, or those affected full time employees of the business, will be eligible for this assistance. Seasonal agricultural labourers will not be entitled for this assistance.</td>
</tr>
<tr>
<td>7</td>
<td>Temporary loss of business</td>
<td>Business owners</td>
<td>Compensation for temporary loss of income due to loss of access shall be determined as per data on income collected during SIA, and paid commensurate to the period of loss of income</td>
</tr>
<tr>
<td><strong>F. Additional Support to Vulnerable Group</strong></td>
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<tr>
<td>8</td>
<td>Families within the Corridor of Impact (CoI)</td>
<td>Vulnerable affected families</td>
<td>i. One-time Resettlement Allowance of Rs. 50,000/- ii. Support for livelihood restoration/enhancement: Counselling, skill development/Training support shall be imparted through by RAP implementing agency, based on needs assessments This assistance includes cost of training and financial assistance for travel/conveyance and food. Project work opportunities too would be explored. iii. Additional Subsistence Grant of Rs. 50,000/- for displaced families belonging to Scheduled Caste and Scheduled Tribe category iv. Displaced vulnerable households will be linked to the government welfare schemes, if found eligible and not having availed the scheme benefit till date.</td>
</tr>
<tr>
<td><strong>G. Loss of Community Infrastructure/Common Property Resources</strong></td>
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18 As per rates issued by Department of Labor, Government of project state for different skills and trades
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<th>Entitlement Details</th>
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<tbody>
<tr>
<td>8</td>
<td>Structures &amp; other resources (e.g. land, water, access to structures etc.) within the Corridor of Impact (CoI)</td>
<td>Affected communities and groups</td>
<td>Reconstruction of community structure and common property resources, will be done in consultation with community</td>
</tr>
</tbody>
</table>

### H. Temporary Impact During Construction

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<th>Sl. No.</th>
<th>Impact</th>
<th>Entitled Unit</th>
<th>Entitlement Details</th>
</tr>
</thead>
</table>
| 12     | Land and assets temporarily impacted during construction | Owners of land and assets | Temporary losses incurred during construction will be paid by the contractor as determined below:  
  i. Damaged structure: Compensation will be estimated as per latest Basic Schedule of Rates (BSR) of Public Works Department, without depreciation  
  ii. Crops and Trees: Compensation for crops & tree damages will be estimated as per Section 29(3) of RFCLTARR Act.  
  All temporary use of land outside ROW, would be done based on written / prior approval of landowner and contractor and free of encumbrances |

### I. Provisions at Resettlement Sites/Vendor Markets

<table>
<thead>
<tr>
<th>Sl. No.</th>
<th>Impact</th>
<th>Entitled Unit</th>
<th>Entitlement Details</th>
</tr>
</thead>
<tbody>
<tr>
<td>12</td>
<td>Loss of residential and commercial structures</td>
<td>Displaced titleholders and non-titleholders</td>
<td></td>
</tr>
</tbody>
</table>
  i. Appropriate permanent housing with minimum specified floor area at resettlement sites providing basic services and other provisions laid down in Schedule III (that details the type of infrastructure amenities at resettlement colonies) of RFCLTARR Act, 2013  
  ii. For a house is lost in rural areas, a constructed house shall be provided as per the Pradhan Mantri Awas Yojana specifications or equivalent cost of the  

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19 The collector for the purpose of the assessing the value of the standing crops damaged during the process of land acquisition may use the services of experienced persons in the field of agriculture as may be considered necessary by him.
<table>
<thead>
<tr>
<th>Sl. No.</th>
<th>Impact</th>
<th>Entitled Unit</th>
<th>Entitlement Details</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
<td>constructed house in lieu, shall be payable, but not less than Rs. 1.3 Lakh&lt;sup&gt;20&lt;/sup&gt;.</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>for a house lost in urban areas, a constructed house shall be provided, which will be not less than 50 sq mts in plinth area, OR if the family opts not to take the house offered, shall get a one-time financial assistance for house construction, which shall not be less than Rs. 1.5 lakhs.</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>iii. This provision in lieu of provision of alternative house shall be provided to all displaced families without discrimination including resident owners, occupant land assignees, long term lessees and displaced squatters</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>iv. The benefits listed above shall also be extended to any affected family which is without homestead land and which has been residing in the area as identified during Census survey</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>v. One displaced family will be eligible for only one land plot at resettlement site and only one shop in the vendor market</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>vi. Vulnerable PAPs will be given preference in allotment of shops in vendor market</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>vii. The provision shall be extendable to mixed use structures fulfilling residential and commercial purposes in owner as well as untitled categories.</td>
</tr>
</tbody>
</table>

**Updated Resettlement unit costs**

34. The project has adopted the unit costs for R&amp;R assistance as available in LARR Act, 2013. All these unit rates have been updated based on the Consumer Price Index for Agricultural

<sup>20</sup> PMAY- Pradhan Mandri Awas Yojana stipulates a central Assistance of Rs.1.3 Lakh for Beneficiary Led Individual House Construction.
labourer’s (CPIAL)\textsuperscript{21} for India during the period between January 2014 to March 2020 and are presented below.

<table>
<thead>
<tr>
<th>No</th>
<th>Entitlement</th>
<th>Unit rates as of January 2014 (in INR)</th>
<th>Revised as of December 2019 (rounded off to nearest INR)</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Livelihood assistance (Lump sum)</td>
<td>5,00,000</td>
<td>670000</td>
</tr>
<tr>
<td>2</td>
<td>Livelihood assistance (Annuity)</td>
<td>2,000/per month for 12 months x 20 years*</td>
<td>2,000/per month for 12 months x 20 years*</td>
</tr>
<tr>
<td>3</td>
<td>One-time assistance for loss of Cattle shed/petty shop</td>
<td>25,000</td>
<td>33250</td>
</tr>
<tr>
<td>4</td>
<td>One-time assistance for displaced artisan/small traders/small shops</td>
<td>25,000</td>
<td>33250</td>
</tr>
<tr>
<td>5</td>
<td>Cash in lieu of house, if opted (as per indexed and updated figures at time of payment)</td>
<td></td>
<td>0</td>
</tr>
<tr>
<td></td>
<td>Rural</td>
<td>1.3 lakhs</td>
<td>Amounts to be updated as per PMAY guidelines as prevalent at the time of implementation</td>
</tr>
<tr>
<td></td>
<td>Urban</td>
<td>1.5 lakhs</td>
<td></td>
</tr>
<tr>
<td>6</td>
<td>Transportation / Shifting assistance for displaced</td>
<td>50,000</td>
<td>66500</td>
</tr>
<tr>
<td>7</td>
<td>Subsistence allowance for displaced @ INR 3000 per month for 1 year</td>
<td>36,000</td>
<td>47880</td>
</tr>
<tr>
<td>8</td>
<td>One-time Resettlement Allowance</td>
<td>50,000</td>
<td>66500</td>
</tr>
</tbody>
</table>

*Payment of Livelihood assistance to eligible PAPs as lumpsum amount is preferred (s.no 1 in table). However, if the livelihood assistance is paid as annuity to eligible PAPs, annuity payments beyond project period shall be paid by the Implementing agency from government budgets.

Any other monetary allowance other than those listed above will be indexed to year of payment prior to payment.

Valuation of Lost and Affected Assets

35. Compensation for Land and Assets attached to the Land: Land will be acquired either through LARR Act 2013 or through Private Negotiations:
   a. All compensation and R&R assistances will be based on the LARR Act 2013.
   b. Compensation for land to be acquired in urban and rural area: (market value x 1) plus value of assets attached to land or building) plus (100% solatium) = Land Compensation Price in case of acquisition by Act or amount determined as per mutual consent/negotiations basis that ensures the amount is at replacement cost and not less than the compensation available under LARR 2013. In case of urban areas under the notified municipal area of the city, the multiplication factor will be 2.5x based on rules notified under LARR 2013.

36. Compensation for Structures: The replacement value of houses, buildings and other immovable properties will be determined based on latest PWD Basic Schedule of Rates for valuation purpose as on date without depreciation. While considering the PWD rate, PMIDC will ensure that it uses the latest rates for these structures. Wherever the SR for current financial year is not available, the Competent Authority will update the BSR to current prices based on approved previous year escalations. Compensation for properties belonging to the community or common places of worship will be provided to enable construction of the same at new places through the local self-governing bodies in accordance with the modalities determined by such bodies to ensure correct use of the amount of compensation.

37. Compensation for Trees: Compensation for trees will be based on their market value. Loss of timber bearing trees will be compensated at their replacement cost and compensation for the loss of crops, fruit bearing trees will be decided in consultation with the Departments of Forest, Agriculture and Horticulture, Government of Punjab. In line with the provision of LARR Act 2013, 100% solatium will be added to the assessed value of the trees. Prior to taking possession of the land or properties, the compensation will be fully paid and affected persons will have the opportunity to harvest crops/trees within 15 days from the date of payment of compensation.

38. If the residual land, remaining after acquisition, is unviable, the owner of such land/property will have the right to seek acquisition of his entire contiguous holding/property provided the residual land is less than the minimal land holding of the district/State. Owner’s choice in this regard should be obtained either prior to payment in case of direct purchase or prior to declaration of award.

39. Further, all compensation and assistance will be paid to PAPs at least 1 month prior to displacement or dispossession of assets. In case of compensation payable following acquisition through private negotiations, direct payment transfer of single instalment payment will be done to beneficiary bank account. PMIDC will assist beneficiaries to open a Bank account, in case they do not have Bank Account and in special cases, provide the payment through cheque.

40. Even after payment of compensation, displaced PAPs would be allowed to take away the materials salvaged from their dismantled houses and shops and no charges will be levied upon
them for the same. A notice to that effect will be issued intimating that PAPs can take away the materials so salvaged within 15 days of their demolition; otherwise, the same will be disposed by the project authority without giving any further notice. Trees standing on the land owned by the government will be disposed of through open auction by the concerned Revenue Department/Forest Department of Government of Punjab.

41. For lands purchased through private negotiations there shall be no income tax deductions in line with Sec 96 of the LARR Act 2013. In the event any deductions are made towards taxes, such amounts will have reimbursed. Further, if the conveyance deed is registered in favour of govt department, stamp duty and registration fees are exempted.\footnote{Vide notification No 24/109/2015-LR-1/9877 dated 18.05.2016, Revenue, Rehabilitation and Disaster Management Department, Govt of Punjab have issued policy/instructions to acquire the land for different departments/ Government undertakings directly from the owners by negotiation}

42. Each PAPs whose income or livelihood is affected by a subproject will be assisted to improve or at least restore it to pre-project level. Income restoration schemes will be designed in consultation with affected persons and considering their resource base and existing skills. PMIDC will identify the number of eligible PAPs/DPs and will conduct training need assessment in consultations with the affected persons so as to develop appropriate income restoration schemes. The PMIDC with support of specialised agency will examine local employment opportunities and produce a list of possible income restoration options. Suitable trainers or local resources will be identified by PMIDC in consultation with local training institutes. Disadvantaged and vulnerable households will get special assistance in this regard. As part of livelihood support and to ensure that all affected people improve or restore their livelihoods and quality of life to pre project levels, in addition to support for skill training, support will be provided to PAPs for enrolment in Government social security and available employment schemes. the entitlement matrix also provides for one-time income restoration allowance.

Process to be followed for DBOT Components

43. It is the responsibility of PMIDC to ensure that the RAP is prepared and implemented in a timely manner. The implementation schedule needs to be updated periodically and monitored judiciously. The objectives of the RAP shall be deemed achieved only when the following criteria are met:

- All legal compensation both for land and structure and other assets (trees, crops, etc.) are paid;
- All eligible PAPs must have received their due R&R entitlements;
- Any relocation or resettlement and economic rehabilitation required is fully completed.
- All project affected common property resources are replaced/restored re-established or suitably augmented

44. It is proposed that the works will be taken up in a DBOT model, wherein the DBOT
contractor will have the flexibility to design the Transmission line based on a number of factors including the necessity and complexity of shifting underground utilities. Therefore, while the impacts are well known for the WTP, OHSR facilities, the impacts will only be known during the design finalisation for the Transmission line works. Hence, preparation and implementation of RAP shall be taken up with the support of a ‘RAP implementation Consultant’ who will closely work with the DBOT contractor. In this context, the contractor will pay the compensation as determined by ‘Compensation Decision Committee’ to the affected persons according to the RAP prepared by the IA and cleared by WB and the contractor shall maintain necessary records of the compensation transaction process and will submit to the employer at agreed intervals. All compensations must be paid to the affected persons before the work commences in specific section of the Right of Way. The employers (AMC) will pay the contractor the actual expenses incurred for implementing the RAP and paying compensation. In case of any dispute in this regard, the assessment of compensation by the employer or his representative will prevail. The Contractor shall restore the RoW upon completion of works in the respective stretches, which will be certified by the PMC of PIU. To facilitate the process of selection of DBOT contractor, the following conditions may be inserted in the DBOT contractor bid documents: ‘The DBOT contractor shall restore the structure (ramp/compound wall etc) to the satisfaction of the owner of the disturbed structure or pay compensation for the impacted assets in right of way of transmission line, to the affected owners of land and property along the route of the line. This compensation will be calculated following the RPF and RAP provisions. The project follows a guiding “Environment and Social Management Framework and Resettlement Policy Framework” prepared for this project. The bidder may access this document from the PMSIP, documents section of website of PMIDC/AMC. The bidder shall inspect the proposed routes to his satisfaction and assess, a) the cost for the line route clearance and b) an estimate for the affected persons compensation along the route according to RPF.
Implementation Arrangements

45. All land related impacts emerging from the project will be managed by the project implementing agencies, namely, Punjab Municipal Infrastructure Development Company, Amritsar Municipal Corporation and Ludhiana Municipal Corporation with due support from the district administration.

46. The overall institutional structure proposed for the project is as follows:
   - Punjab Municipal Infrastructure Development Company (PMIDC) is the State Level Apex Institution that implements urban reforms and investment programs and will act as the nodal agency and house the Program Management Unit (PMU) for this Project. It will be responsible for integrating actions under the current program at the state level and across the 2 cities to support ULBs in implementing WSS reforms.
   - City level implementation will be the responsibility of the respective Municipal Corporations with capacities housed in their PIUs and eventually the proposed water utilities will take over after they are set up.
   - However, considering the likely creation of a WSS entity at the city level, this part of the Program (Program Implementing Unit- PIU) will be housed within the respective Municipal Corporations, with individual ULBs responsible for Operations and Maintenance (O&M) and for meeting the deliverables with support from PMIDC.

47. In light of this overall institutional structure planned for the program, the following institutional arrangement is proposed for operationalization of this Resettlement Policy Framework (RPF) as well as for the preparation and implementation of Resettlement Action Plans (RAPs) for the city level sub-projects:

   - As per ESS5, if multiple agencies are involved in implementation (as is the case in this project), the borrower has overall responsibility for their coordination, laying down the process of LA, planning and disbursement of compensations, regular monitoring -accountable for overall LA/RR process and outcome. In line with this, the primary responsibility for operationalization of the RPF and for the preparation and implementation of city-specific RAPS will be with PMIDC.

   - **Deputy Commissioner** of the concerned district, based on the provisions of LARR Act 2013 and the State Policy on Land Acquisition, will have the competent administrative authority for land acquisition or steering the process of private negotiation on behalf of the municipal corporations. This will include notification of the process of LA, commissioning of the Social Impact Assessment (SIA) as ‘appropriate government’ (under Section 4 of LARR, 2013), hearing grievances and suggestions related to the process, monitoring the process of LA, handing over of compensation to PAPs/PAFs, land use changes and hand over of the property/ assets to the concerned administrative department/ municipal corporation.

   - **Land Acquisition Officer** appointed for the purpose will be responsible for facilitating the process of SIA, examination of proposals for land acquisition and Social Impact Assessment
report under section 8, preliminary survey of land under section 12, marking and measuring of land proposed to be acquired under section 20, supporting the conduct of socio-economic survey and preparation of R&R plans, support to preparation of valuation statements and compensation awards, payment of compensation and entitlements to PAPs/PAFs and finally taking possession of the land after completion of the process.

- **Coordinating departments** to support the ‘appropriate government’ by providing estimates for valuation of the structures, assets, trees, crops and related resources.

- **Social Development Specialists** located in the city level PIUs will be specifically responsible for handling of all social, resettlement and land related issues at the city level, with the help of competent CSOs hired for the purpose. The overall coordination and guidance will be provided by the Social Development Specialist in the State level PMU. This will include review of the preparation of sub-project level RAPs, facilitating and monitoring the SIA including meaningful and informed stakeholder consultations, socio-economic surveys/census, coordinating the preparation and implementation of RAPs, oversee the identification of PAFs/PAPs, including those differentially impacted and estimation of impacts, identification of innovative, promising strategies for restoring livelihoods of the impacted, coordinate the implementation of risk mitigation measures proposed under the RAPs, ensure functionality and awareness about the GRM set up for PAPs and mandatory disclosure of RPF/RAP (including their availability in local language) and prepare periodic safeguards reports.

- **Project Director** through the PMU will be responsible for the entire land procurement process, coordination between different agencies responsible for land transfer to the department/project/municipal corporations and its compliance with World Bank procedures (ESS5) and measures outlined by LARR Act, 2013 and other national/state regulations.

- **Civil Society Organizations (CSOs)/Support Organizations (SOs)**, if required and hired by the project will support social mobilization, provide oversight on the process of SIA, ensure identification of vulnerable/excluded groups and likely project impacts on them, facilitate community consultations as part of RAP preparation, facilitate RAP implementation, stakeholder engagement through the project life cycle and support capacity building on livelihoods, skill development and income restoration and on R&R procedures.

**Grievance Redress Mechanism**

48. The state has a number of grievance redress platforms that could be linked to provide access to the project affected people under the Bank project to air their grievances. This will be in addition to the project specific GRM that the program is expected to create as part of the preparation process. Government of Punjab has a state wide grievance management system (PB-PGRAMS) - [http://publicgrievancepb.gov.in/](http://publicgrievancepb.gov.in/) developed on the lines of CPGRAMS of the
Department of Administrative Reforms and Personnel Grievances of Government of India. The portal is managed centrally by General Administration Department and invites public services related grievances from the citizens. It also has provisions for tracking the status of individual grievances, lodging reminders and for seeking further clarifications on grievances already redressed. Each department has designated a Public Grievance Officer to act as the focal point under PGRAMS.

49. There are also department level grievance systems in place, with one specifically for the department of local government-

http://pgrs-lg.punjab.gov.in/pbsnkuser/ that invites complaints around water supply and sewerage, storm water drainage, solid waste management, street lighting and roads, parks and buildings and property tax which could also be used by the citizens for registering their project specific grievances as well as issues related land related impacts.

50. In addition, under the m-seva e-governance initiative of department of local government and PMIDC for improved accountability at the city/ municipal corporation level there is a web portal

https://mseva.lgpunjab.gov.in/citizen/add-complaint as well as mobile application for use by citizens to register their city specific grievances. The m-seva is quite comprehensive as it provides more detailed complaint categories under each sub-sector (10 sub-categories under water supply
and sewerage and 3 sub-categories under Land violations)

51. Each department and city also have a specific toll free number to be used for making enquiries as well as for registering grievances. (For example, the local government department has 1800-1800-0172 as its registered toll free number; Ludhiana municipal corporation uses 0161-4085013 as its Complaint and Helpline number.)

52. Complementing these and as per mandatory requirements under World Bank supported projects a project specific GRM will also be developed by the implementing agencies to invite grievances from aware citizens and also assist the PAPs in registering and redressing their complaints. The project specific GRM will have all the elements of a responsive system including: easy systems for filing complaints, availability of multiple options for filing grievance (based on literacy and degree of digital inclusion - offline as well as offline/physical access methods), provision for registering offline grievances through independent agencies/ third-party/civil society, creation of unique complaint ID for tracking grievances, time-bound redress protocols based on nature/complexity of complaints, hierarchical system of escalation from ward to city to state level at PMIDC, data accessibility to program managers at all levels for monitoring/review the status of complaint redress, investments on creating public awareness about the GRM systems, especially among the project impacted, random back checks after closure of complaints as part of quality assurance.

53. There will be a Grievance Redress Committee (GRC) constituted both at the city level PIU and the state level PMU to look at complaints, talk to PAPs on their grievances related to land acquisition or economic displacement, periodically analyse and categorise complaints received, bring issues to the attention of decision makers in case of a spurt in grievances for necessary action (inter-agency coordination, contractor management, due diligence, lapses in adherence to land acquisition process agreed to under the RPF/RAP, identification of PAPs, disbursement of compensation etc.) to ensure a smooth implementation of the resettlement framework. A departmental level GRM will also be created that will act as the appellate for all grievances received and unaddressed by the project. This committee will be headed by the Secretary Local Governance, Govt of Punjab and will have representation from other departments and civil society.

54. All land related grievances will first come to the site office and concerned officials at the ward level and will have a timeframe within which to address or escalate the grievance. Un-
addressed grievances will then go to the city level GRC at the PIU/municipal corporation based on the nature of complaint and which will be redressed within a specific timeframe. All un-resolved complaints, will be further escalated to the GRC at the PMU-PMIDC. The GRC at the level of the administrative department, ie. local government department, will function primarily to hear appeals on the grievances not satisfactorily addressed at the project level. The aggrieved will have the right to go to the Court of law in case they are not satisfied with the outcome of their appeal.

55. The GRC will periodically prepare and disclose reports on the category wise number of complaints received, number of cases satisfactorily redressed, number of cases unaddressed and reasons for the same, steps taken to improve awareness about the GRM system during the reporting period and areas requiring attention of the implementing agencies at different levels.

56. Apart from the formal GRM, project stakeholders will also have other options available under the national and state level rights-based legislations like the provisions of Right to Information Act 2005 and the Punjab Right to Services Act 2011 to demand accountability or register their grievances. Under Component 2, the program also plans to use social accountability tools like Client Satisfaction Surveys, Citizens Report Cards Or Social Audits for assessing program performance and could be used for airing project related grievances including those related to land related impacts.

Monitoring and Evaluation

57. Monitoring the preparation and implementation of RAP will be the responsibility of the PMU and the city based PIUs. The cities could individually assess the need for deploying a credible civil society organization or a government institution for supporting it in monitoring the process of consultation, conduct of surveys/ census, assessment of the scale of pan-city resettlement impacts, process for fixing compensations for land acquisition and resettlement.

58. The PIUs will need to maintain a city level database of records related to the LA process adopted, complete baseline data, number of consultations organized as part of RPF/RAP preparation, details and minutes of those consultations and their participants, details of PAPs/PAFS, category wise numbers of PAPs based on the nature of impacts, updated status on the process of identification and disbursement of compensations, number of PAPs with LA specific grievances and the status of those grievances. Preparation of RAP implementation and completion report will also be the responsibility of the PIU for sharing with the World Bank through the State PMU.

59. A number of Objectively Verifiable Indicators (OVIs) shall be used to monitor the implementation of RAPs and its outcomes. The indicative indicators are included in the RAPs. The concurrent monitoring will be focused on: progress in compensation payments, delivery of R&R assistance, coordination with civil works, grievances handled, consultations, compliance with RPF/RAP provisions, timely handover of land to the contractors, delay in implementation from RAP time-table, etc. The impact evaluation will focus on documenting the changes in income, poverty levels, ownership of assets, creation of employment opportunities and ways of spending compensation amount, how R&R benefits are used, etc. Controlled population surveys will be undertaken for comparison purposes. If required and based on the exact scale of land related
impacts, the PMU will also commission an independent assessment of the RAP implementation in both the cities employing these indicators. A separate consultant not connected with the implementation will be hired to carry out the impact evaluation after one year of substantial implementation.

60. Key performance indicators related to the status of impact assessment through survey/census, number of consultations held/ number of stakeholders reached out, resettlement measures completed, progress on disbursement of compensation awards, etc, will be included in the projects results framework to facilitate regular tracking of progress related to LA and resettlement.

Disclosure, Consultations and Revisions

61. Once this draft RPF is approved and cleared by the World Bank it will be disclosed by the Borrower on its official website as well as those of the municipal corporations (along with other safeguard documents) for seeking comments and feedback. Once the draft RPF has been uploaded on the Borrowers website, a notification seeking suggestions and feedback from stakeholders should be placed in the local newspapers or other communication channels to facilitate wide publicity. In addition consultations should be held with distinct set of stakeholders like ward councillors, resident welfare associations, industry/ market associations or vendor/ hawker unions to seek their inputs and feedback. Executive summary of the approved RPF will be made available in Punjabi on these websites. Once finalized this RPF will be redisclosed on the Borrower and Bank website. The GoP shall issue a Government Order approving the RPF. Any changes in project design/ components, changes in the project context will need to be reflected in subsequent revisions to this policy framework and duly disclosed by the Borrower.

62. In light of the COVID pandemic induced restrictions towards stakeholder consultations, consultations on draft RPF were carried out in a limited manner in accordance with the guidance available.

RPF Budget

63. The resettlement budget will comprise itemized estimate of compensation for land, structures, trees, crops, various resettlement assistances, rehabilitation or replacement of CPRs including land, if government land is not available, institutional cost, contingency, additional studies if required, cost towards implementation, engagement of RAP implementation agency, evaluation consultants, etc. Based on the initial estimates provided by the RAP preparation consultants and later by the RAP implementation agency, PMIDC/AMC/LMC shall update and prepare final estimates for compensation and assistances payable. They shall review the compensation for land with the Revenue department and with Public Works Department for cost of structures and CPRs. Based on these estimates the PMIDC shall prepare a request for funds and

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23 Draft RPF disclosed on AMC/LMC and PMIDC websites on 10.04.2020 for inviting suggestion and feedback.
24 In light of the COVID pandemic, Government of India announced a country wide lockdown between March 25 to April 14, 2020, that constrained holding of consultation meetings
25 Technical Note: Public Consultations and Stakeholder Engagement in WB-supported operations when there are constraints on conducting public meetings, March 2020
submit the same through the Project Director to the Government of Punjab for release of funds for disbursal. RAPs shall provide for contingency costs to meet any unforeseen expenditure.

64. The cost of LA and R&R has been budgeted as part of the overall project costs and shall be met with State Government funds. The World Bank’s loan will be available for costs such as works, purchase of goods and NGO consultancy, M&E services, if required.
Annexure 1: Advertisements Inviting Land owners for Negotiation

Newspaper Clippings Amritsar