



RESTRUCTURING PAPER  
ON A  
PROPOSED PROJECT RESTRUCTURING  
OF  
SAFETY NETS AND BASIC SERVICES PROJECT  
APPROVED ON MARCH 21, 2017  
TO  
REPUBLIC OF TOGO

SOCIAL PROTECTION & JOBS

AFRICA

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**ABBREVIATIONS AND ACRONYMS**

ANADEB	Agence Nationale d'Appui au Développement à la Base
CDD	Community Driven Development
CORA	Comité Régional d'Approbation
GMT	Grassroots Management Training
IDA	International Development Association
IPF	Investment Project Financing
MTR	Mid-Term Review
MoU	Memorandum of Understanding
MIS	Management Information System
PMT	Prosy Means Test
PDO	Project Development Objective
RSR	Rapid Social Response
RSU	Registre Social Unique

**Note to Task Teams:** The following sections are system generated and can only be edited online in the Portal.

**BASIC DATA**

**Product Information**

Project ID P157038	Financing Instrument Investment Project Financing
Original EA Category Partial Assessment (B)	Current EA Category Partial Assessment (B)
Approval Date 21-Mar-2017	Current Closing Date 31-Dec-2020



**Organizations**

Borrower

Republic of Togo

Responsible Agency

Agence Nationale d'Appui au Developpement a la Base (ANADEB)

**Project Development Objective (PDO)**

Original PDO

The objective of the project is to provide poor communities and households with greater access to basic socio-economic infrastructure and social safety nets.

**Summary Status of Financing**

Ln/Cr/Tf	Approval	Signing	Effectiveness	Closing	Net		
					Commitment	Disbursed	Undisbursed
IDA-D1740	21-Mar-2017	05-Apr-2017	30-Nov-2017	31-Dec-2020	29.00	17.38	12.25

**Policy Waiver(s)**

Does this restructuring trigger the need for any policy waiver(s)?

No

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**I. PROJECT STATUS AND RATIONALE FOR RESTRUCTURING**

**A. Project Status**

The Safety Nets and Basic Services Project (USD 29 million IDA grant) was signed on April 5, 2017 and became effective on November 30, 2017. The project mid-term review (MTR) was completed on October 4, 2019. The Project is 57 percent disbursed as of February 21, 2020. Progress towards achievement of the Project Development Objective (PDO) and Project Implementation Progress (IP) are rated moderately satisfactory, given the level of achievement of project results and the time left till the initially planned project closing date. The Project is a Category B project and the overall safeguards rating is moderately satisfactory, with the project risk level set at moderate. After some delays encountered during the first 12 months of project implementation, all components of the project are now running well. Project status by component is described in detail below.

**Component 1: Infrastructure subprojects**



**All of the 200 targeted communities have identified their community subprojects** (of which 76 school classroom projects, 31 rehabilitation of basic health facilities, 53 community water infrastructures, and 40 other infrastructure projects, including rehabilitation of rural roads, market sheds, etc.) All 200 community sub-projects have passed the safeguards screening process and been approved by the Regional Approval Committees (CORA) in the five administrative regions of the country. Sub-grant agreements have been signed between the *Agence Nationale d'Appui au Développement à la Base* (ANADEB), the implementing agency and 127 beneficiary communities for the implementation of their sub-projects. Signing of contracts with all local enterprises and launching of construction works were completed in January 2020. The remaining 73 community sub-projects which were approved only in December 2019 will be launched in February 2020. The average duration of each sub-project is approximately six months.

### ***Component 2: Social safety nets***

**The school feeding program is closed after running smoothly.** As of December 2019, the program has delivered 14,315,059 school meals to 50,252 children in 161 schools. All program indicators have been achieved, and some have even been exceeded. . A draft legislation to institutionalize the school feeding program, recently shared with the World Bank, represents an important step towards the sustainability of the program. While IDA funding for the program was discontinued at the end of January 2020, the MTR concluded that the Bank and the Government will work towards identifying innovative financing instruments to continue the support to the program. In parallel, the Government is in discussion with other development partners to mobilize additional resources to continue and even expand the program in the coming years.

**On the cash transfer program, all 40,000 targeted households have been identified.** A census and ranking of households according to their PMT scores in all 450 targeted villages has been completed and community validations have been concluded for the targeted 40,000 households. A payment delivery and monitoring platform has been developed and included in the project management information system (MIS). As of January 30, 2019, approximately 39,000 households have received at least one payment of CFA francs 15,000, equivalent to three months of transfers. All 40,000 targeted households are expected to receive their four payments for the year 2019 by end of the second quarter of 2020.

**On November 19th, 2019, the Ministry of Grassroots Development and the Ministry of Social Action signed a memorandum of understanding (MoU) for the delivery of the accompanying measures in support of the cash transfer program.** Those accompanying measures were successfully tested in early November 2019 in a few communities. The rollout of the accompanying measures program to all 450 beneficiary communities started in January 2020.

### ***Component 3: Capacity building and project management***

**The Grassroots Management Training (GMT), which is the first step towards the identification of community infrastructure sub-project, is running smoothly in all 200 targeted communities.** All training modules for the capacity building of beneficiary communities have been developed. As of December 2019, beneficiary communities have been trained on the first six out of eight modules of the GMT, reaching more than 24,000 beneficiaries. The remaining two modules include financial management and monitoring and evaluation of



community sub-projects is currently being rolled out in preparation for signing of contracts with local construction enterprises.

**The support for a national safety nets system building continues, with important progress towards the development of a national social registry (the Unified Social Registry or *Registre Social Unifié* - RSU).**

Important trainings and outreach activities have been organized at different levels of government, including national and regional workshops, media campaigns, etc. with additional support from the Rapid Social Response (RSR) Trust Fund. A proxy means test (PMT) formula was developed, validated and utilized to survey and rank over 70,000 households in 685 villages across 200 cantons among the poorest in the country. From those households, 62,000 were selected as beneficiaries of the cash transfer (40,000 beneficiary households under the IDA financing, and an additional 22,000 under the Government funding). The project has started the procurement process for the acquisition of a management information system for the RSU. Moreover, the RSU enjoys a high-level ownership from the Government of Togo for which it represents a major tool for strengthening social policies and inclusion mechanisms. The next steps include data collection in all villages of the 200 poorest cantons and the setting up of managing organs of the registry.

**The proposed project implementation arrangements are working well, with full project management responsibilities given to the Project Coordinator within the ANADEB Project Unit set up under the implementing agency.**

This arrangement has improved the pace of implementation of project activities, and delivery of expected results.



B. Rationale for restructuring

This restructuring was requested by the Government in its letter dated August 16, 2019 outlining two main reasons justify the request for restructuring of the Project. Even though all project activities are now on track, delays encountered at the beginning of the project are unlikely to be made up and consequently, additional time is needed to achieve project objectives and results. Specifically, the first construction of socioeconomic infrastructures under Component 1 of the Project started in January 2020. With an average of six-months required until completion and provisional delivery, twelve further months are necessary before final acceptance. Moreover, several intermediary indicators dependent on the delivery of socioeconomic infrastructure subprojects cannot be measured and documented, unless these subprojects are completed. While it is expected that the majority subprojects will be completed by the end of the year 2020, additional time is required to allow the utilization of infrastructures constructed and measurement of the related project indicators.

Beside the additional time needed to deliver on all project results, the grassroots management training in the 200 targeted communities led to different priorities than those planned during project preparation. This is normal for a Community Driven Development (CDD) component, as community preferences and priorities in terms of socioeconomic infrastructure could not be known upfront. As such, several project indicators, especially those related to Component 1 will be adjusted to reflect the priorities of targeted communities.

II. DESCRIPTION OF PROPOSED CHANGES

Two levels of changes are proposed for this restructuring:

- (i) Adjustments to the results framework, especially with results indicators in Component 1 of the Project
- (ii) An extension of the Project Closing Date by 12 months.

A. Adjustment of the results framework

Following the identification of community priorities in the 200 targeted communities, there appeared a need to adjust the results framework to reflect these priorities. As such, several indicator targets have been adjusted as shown in the table below:

Indicator	Initial target	Revised targeted
<b>Project Development Objective Indicators</b>		
Students enrolled in rehabilitated or constructed schools under the project (Number)	15,000	11,400
People in rural areas provided with access to improved water sources under the project (Number)	32,000	13,250 <sup>1</sup>

<sup>1</sup> Even though the number of water points has increased, the number of beneficiaries has decreased because the estimates of potential beneficiaries of water facilities was incorrect. The correct figures were eventually obtained from the Ministry of rural water supply during the project mid-term review. According to national standards and the National Rural Water Supply Strategy, one water facility (borehole in the case of the Project) provides access to approximately 250 people.



<b>Intermediate Results Indicators</b>		
Additional classrooms built or rehabilitated at the primary level resulting from project interventions (Number)	300	228
Health facilities constructed, renovated, and/or equipped (Number)	20	31
Improved community water points constructed or rehabilitated under the project (Number)	40	53

**B. Extension of Project Closing Date**

Finally, given the time required to ensure that all community infrastructure subprojects are completed, accepted by the project implementing agency, and all dependent indicators are measured and documented, an extension of twelve (12) months of the Project Closing Date would be necessary. As such, it is proposed that the new project closing date be set at December 31, 2021.

**III. SUMMARY OF CHANGES**

	<b>Changed</b>	<b>Not Changed</b>
Results Framework	✓	
Loan Closing Date(s)	✓	
Disbursement Estimates	✓	
Implementation Schedule	✓	
Implementing Agency		✓
DDO Status		✓
Project's Development Objectives		✓
DLIs		✓
Components and Cost		✓
Cancellations Proposed		✓
Reallocation between Disbursement Categories		✓
Disbursements Arrangements		✓
Overall Risk Rating		✓
Safeguard Policies Triggered		✓
EA category		✓
Legal Covenants		✓
Institutional Arrangements		✓



Financial Management		✓
Procurement		✓
Other Change(s)		✓
Economic and Financial Analysis		✓
Technical Analysis		✓
Social Analysis		✓
Environmental Analysis		✓

**IV. DETAILED CHANGE(S)****LOAN CLOSING DATE(S)**

Ln/Cr/Tf	Status	Original Closing	Revised Closing(s)	Proposed Closing	Proposed Deadline for Withdrawal Applications
IDA-D1740	Effective	31-Dec-2020		31-Dec-2021	30-Apr-2022

**DISBURSEMENT ESTIMATES**

Change in Disbursement Estimates

Yes

Year	Current	Proposed
2017	828,621.00	795,446.52
2018	6,628,899.00	6,628,721.00
2019	8,286,124.00	6,628,721.00
2020	8,286,124.00	6,628,721.00
2021	2,485,116.00	3,977,232.60
2022	0.00	1,856,041.88



Results framework

COUNTRY: Togo

Safety Nets and Basic Services Project

Project Development Objectives(s)

The objective of the project is to provide poor communities and households with greater access to basic socio-economic infrastructure and social safety nets.

Project Development Objective Indicators by Objectives/ Outcomes

Indicator Name	DLI	Baseline	End Target
<b>Provide poor communities and households with greater access to basic socioeconomic and safety nets (Action: This Objective has been Revised)</b>			
Direct project beneficiaries (Number)		0.00	131,000.00
<b>Action: This indicator has been Revised</b>			
Female beneficiaries (Percentage)		0.00	50.00
<b>Action: This indicator has been Revised</b>			
Students enrolled in rehabilitated or constructed schools under the project (Number)		0.00	11,400.00
<b>Action: This indicator has been Revised</b>			
Number of people in rural areas provided with access to Improved Water Sources under the project (Number)		0.00	13,250.00
<b>Action: This indicator has been Revised</b>			
Community infrastructures functioning one year after completion (Percentage)		0.00	80.00
<b>Action: This indicator has been Revised</b>			
Beneficiaries of Safety Nets programs (number) (CRI, Number)		0.00	78,000.00



Indicator Name	DLI	Baseline	End Target
<i>Action: This indicator has been Revised</i>			
Beneficiaries of Safety Nets programs - Female (number) (Number)		0.00	39,000.00
<i>Action: This indicator has been Revised</i>			
Beneficiaries of Safety Nets programs - Unconditional cash transfers (number) (Number)		0.00	40,000.00
<i>Action: This indicator has been Revised</i>			
Beneficiaries of Safety Nets programs & School feeding programs (number) (Number)		0.00	38,000.00
<i>Action: This indicator has been Revised</i>			

### Intermediate Results Indicators by Components

Indicator Name	DLI	Baseline	End Target
<b>Component 1: Infrastructure Sub-projects</b>			
Basic socio economic infrastructure rehabilitated or constructed under the project (Number)		0.00	200.00
<i>Action: This indicator has been Revised</i>			
Number of additional classrooms built or rehabilitated at the primary level resulting from project interventions. (Number)		0.00	228.00
<i>Action: This indicator has been Revised</i>			
Health facilities constructed, renovated, and/or equipped (number) (Number)		0.00	31.00



Indicator Name	DLI	Baseline	End Target
<i>Action: This indicator has been Revised</i>			
Improved community water points constructed or rehabilitated under the project (Number)		0.00	53.00
<i>Action: This indicator has been Revised</i>			
Basic socio economic infrastructure assessed as having satisfactory technical quality (Percentage)		0.00	80.00
<i>Action: This indicator has been Revised</i>			
<b>Component 2: Social safety nets</b>			
Schools benefitting from school feeding program (Number)		0.00	160.00
Meals provided to students in schools targeted for the school feeding program (Number)		0.00	13,000,000.00
Schools benefitting from school feeding that are in the poorest 20% of cantons in their region (Percentage)		0.00	90.00
Cash transfer beneficiaries in the bottom two quintiles of the national consumption distribution (Percentage)		0.00	80.00
Cash transfer payments received with five days of scheduled date (Percentage)		0.00	80.00
<b>Component 3:Capacity building and project management</b>			
Communities that have received Grassroots Management Training (GMT) (Number)		0.00	200.00
Registry of potential beneficiaries of safety nets programs (Yes/No)		No	Yes
<i>Action: This indicator has been Revised</i>			
Beneficiaries participating in Grassroots Management Training (Number)		0.00	20,000.00



Indicator Name	DLI	Baseline	End Target
Beneficiaries participating in Grassroots Management Training that are women (Number)		0.00	7,000.00
Project funds used for project management (Percentage)		0.00	16.00
<b>Action: This indicator has been Revised</b>			



**The World Bank**

Safety Nets and Basic Services Project (P157038)

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